

Hampstead Heath Consultative Committee

Date: MONDAY, 15 JANUARY 2024

Time: 5.30 pm

Venue: COMMITTEE ROOMS, 2ND FLOOR, WEST WING, GUILDHALL

Members: William Upton KC (Chairman)

Andrew, London Natural History

Society

Ray Booth, (Barnet Mencap) Nick Bradfield, (Dartmouth Park Conservation Area Advisory

Committee)
John Foley

Merlin Fox, (Heath Hands)

John Etheridge, South End Green

Association

Colin Gregory, (Hampstead Garden Suburb Residents'

Association)

Michael Hammerson, (Highgate

Society)

Dr Gaye Henson, (Marylebone

Birdwatching Society)

Simon Hunt, (Open Spaces

Society)

Sharlene McGee, (Leonard Cheshire)

Helen Payne, (Friends of Kenwood) Harunur Rashid, (Black and Minority Ethnic Communities representative) Susan Rose, (Highgate Conservation

Area Advisory Committee)

Ellin Stein, (Mansfield Conservation

Area Advisory Committee &

Neighbourhood Association Committee) Richard Sumray, (London Council for

Richard Sumray, (London Council

Sport and Recreation)

Jeff Waage, (Heath & Hampstead

Society)

Steve Ripley, Ramblers Association David Walton, (Representative of Clubs

using facilities on the Heath)

John Weston, (Hampstead Conservation

Area Advisory Committee)

Simon Williams, (Vale of Health Society)

Enquiries: Blair Stringman

Blair.Stringman@cityoflondon.gov.uk

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Ian Thomas CBE
Town Clerk and Chief Executive

AGENDA

NB: Certain items presented for information have been marked * and will be taken without discussion, unless the Committee Clerk has been informed that a Member has questions or comments prior to the start of the meeting.

Public Agenda

- 1. APOLOGIES
- 2. MEMBERS' DECLARATIONS UNDER THE CODE OF CONDUCT IN RESPECT OF ITEMS ON THE AGENDA
- 3. MINUTES

For Decision

- a) To agree the draft minutes of Hampstead Heath Consultative Committee held on 30 October 2023 (Pages 5 10)
- *To note the draft minutes of Hampstead Heath, Highgate Wood and Queen's Park Committee held on 29 November 2023 (Pages 11 18)
- 4. *HEATH HANDS UPDATE DECEMBER 2023

Report of Heath Hands.

For Information (Pages 19 - 20)

5. **ASSISTANT DIRECTORS UPDATE**

Report of the Interim Executive Director, Environment.

For Discussion (Pages 21 - 28)

6. *HAMPSTEAD HEATH CONSTABULARY UPDATE

Report of the Interim Executive Director, Environment.

For Information (Pages 29 - 54)

7. *CURRENT STRUCTURE OF NORTH LONDON OPEN SPACES

Report of the Interim Executive Director, Environment.

For Information (Pages 55 - 60)

8. REVIEW OF THE 2023 EVENTS PROGRAMME & PROVISIONAL EVENTS PLANNED FOR THE 2024 PROGRAMME

Report of the Interim Executive Director, Environment.

For Discussion (Pages 61 - 100)

- 9. QUESTIONS ON MATTERS RELATING TO THE WORK OF THE COMMITTEE
- 10. ANY OTHER BUSINESS THAT THE CHAIRMAN CONSIDERS URGENT
- 11. DATE OF NEXT MEETING 22 APRIL 2024

HAMPSTEAD HEATH CONSULTATIVE COMMITTEE Monday, 30 October 2023

Minutes of the meeting of the Hampstead Heath Consultative Committee held at THE GREENWOOD CENTRE, 37 GREENWOOD PLACE, NW5 1LB on Monday, 30 October 2023 at 5.30 pm

Present

Members:

William Upton KC (Chairman)
Liz Andrew
Nick Bradfield
John Foley
Merlin Fox
Colin Gregory
Dr Gaye Henson
Susan Rose
Richard Sumray
Jeff Waage
David Walton
John Weston

Officers:

Richard Chamberlain Jonathan Meares Paul Maskell Martin Smith William LoSasso Blair Stringman Charlotte Williams

- City Surveyor's Department
- Environment Department
- Environment Department
- Athletics Track PM, Burke Hunter Adams LLP
- Environment DepartmentTown Clerk's DepartmentEnvironment Department

1. APOLOGIES

Apologies were received from John Etheridge, Michael Hammerson and Ellin Stein.

2. MEMBERS' DECLARATIONS UNDER THE CODE OF CONDUCT IN RESPECT OF ITEMS ON THE AGENDA

There were no declarations of interest.

3. MINUTES

MATTERS ARISING

The Committee were introduced to the new Assistant Director of North London Open Spaces and Head of Operations and Parks for North London Open Spaces.

The Assistant Director noted his recent experience working as the Chief Executive for Crystal Palace Park Trust, in South London. He also mentioned his previous role in the New York City Parks Department, specifically in the community gardens division, where he supported thousands of volunteers and managed hundreds of open spaces across the city. The Assistant Director expressed excitement about the role, emphasising positive interactions with stakeholders, the team, and the community in North London.

The Head of Operations and Parks for North London Open Spaces noted she oversees various parks, including parts of Hampstead Heath including Parliament Hill and Golders Hill Park, the Lido, ponds within Hampstead Heath, as well as West Ham Park, and Queen's Park. The Head of Operations and Parks for North London Open Spaces noted her 20 years of experience in land and project management, specialising in ecology and conservation, having worked for local authorities and charities, such as wildlife trusts and the Woodland Trust. She expressed her eagerness to work with the team and stakeholders including involvement in projects such as the Parliament Hill track, Hampstead Heath Extension, cricket nets, sandpit projects, and collaboration on pond projects.

3.1 Draft minutes of Hampstead Heath Consultative Committee held on 19 June 2023

MATTERS ARISING

Members raised concerns about the lack of information regarding the Target Operating Model (TOM), which was discussed in the previous meeting. The Consultative Committee recalled requesting a paper to be presented at the current meeting to describe what was happening with the TOM. Members expressed the importance of this information because the Consultative Committee, with the exception of the Constabulary, had not been involved in any aspect of the TOM. Members highlighted the need for information and discussion on the fundamental changes brought about by the TOM. The Chair agreed that concerns raised should be brought back to the next meeting, and Officers agreed to provide an overview of how North London Open Spaces fits within the new Environment Department.

RESOLVED – That, the minutes of the meeting held on the 19 June be approved as a correct record subject to amendments to attendance.

*Draft minutes of Hampstead Heath, Highgate Wood and Queen's Park Committee held on 17 July 2023

The Committee received the draft minutes of the Hampstead Heath, Highgate Wood and Queen's Park Committee held on 17 July 2023.

MATTERS ARISING

The Chairman highlighted that the current draft minutes contained errors which the Town Clerk would resolve before the next Management Committee.

Members expressed interest in understanding the areas of overspending and the nature of discussions surrounding it. Officers noted that based on historical information, a significant portion of the overspending was related to the time spent filling vacancies created.

The Town Clerk agreed to investigate the possibility for Members of the Consultative Committee to received non-public reports in the future.

RESOLVED – That, the Public and Non-Public summary of the minutes of the meeting held on 17 July 2023 be noted.

4. *HAMPSTEAD HEATH SPORTS ADVISORY FORUM MINUTES

The Committee received the Hampstead Heath Sports Advisory Forum Minutes.

Members expressed concerns about a discussion in a previous meeting where it was mentioned that the city's parks should move towards a break-even balance sheet regarding sports on the Heath, noting the focus should be on improving the balance sheet rather than achieving break-even. Members acknowledged that the Heath had historically operated on a deficit and that legacy funding had been a significant source of financial support, however, there was concern about a potential shift away from this model. Members underscored a broader discussion about the long-term financial strategy for the Heath was needed.

RESOLVED – That, the minutes be noted.

5. **ASSISTANT DIRECTORS UPDATE**

The Committee received a report of the Interim Executive Director, Environment concerning the Assistant Director's Update on matters relating to Hampstead Heath since June 2023.

The Committee were provided with updates on various events and projects by the Assistant Director, North London Open Spaces. Members noted the success of recent events, such as the duathlon, Deep Conquer festival, and Zippo's Circus, with positive feedback on attendance.

Regarding upcoming events, Members discussed the Youth Games, and it was noted that preparations for courses were underway. Officers noted that the World Cross Country Championships would take place on January 19, 2024, noting a new addition with a shorter course.

The Assistant Director noted that despite challenges and surprises, the athletics track project was nearing completion. Members were informed that the entire surface has been installed, and lines were being painted on the track. Officers emphasised the goal of creating a world-class facility, enabling personal bests and official times. It was noted that certification was the next step, and the project was expected to be completed in November 2023. Members were told that the track would offer opportunities for increased youth activity and wider community participation.

Regarding the Ponds Project, an Assistant Director from the City Surveyor's Department, who is managing the project, acknowledged the challenges faced during the process. Members noted that originally targeted completion was August, however, the project had encountered issues such as ground conditions, additional drainage works, and structural challenges. Officers informed Members that despite challenges, the buildings were now under construction, with an aim of completion by mid to the end of November. It was noted that there would be a brief stand-down period before the contractor returns to install mesh coverings on the jetties. This additional was expected to be complete by December 15 with the first usage of the facility anticipated to be in December, with the official Practical Completion date set for that time.

Members noted the increased focus on the nature of conservation and ecology in the report. Discussion was raised about various summer activities, including grazing, and a successful week on the Hampstead Heath extension including the expansion of wildflower meadows. Officers mentioned the planting at Branch Hill Ponds and ongoing work by the tree team across Hampstead Heath, Highgate Wood, and West Ham Park. Additionally, Members were informed regarding the positive news about the discovery of two new species of moth during moth surveying.

Officers agreed that they would explore reporting on trends of the Hampstead Heath Constabulary's performance dashboard

Regarding an update on the relocation of the cricket nets on the Hampstead Heath Extension, it was noted that the groundskeeper team at Golders Hill Park was working on finding a new location for the nets, with numerous on-site meetings involving city surveyors and contractors. Planning permission from the London Borough of Barnet was required for the relocation. Officers mentioned ongoing discussions with potential donors and the local Cricket Club (Cannons Cricket Club) to secure funding. It was noted that while some funding had been secured, additional funds were needed, and the relocation date is pending confirmation based on the approval of planning permission.

The Chair raised the topic of the City of London Corporation Corporate strategy review. It was noted that the Corporation is updating its corporate plan and developing a new five-year strategy. Members were informed that the start of the review process will align with developments to ensure coordination, however, an exact timeline was yet to be determined and was dependent on other ongoing strategies, including the Natural Environment Board's plan. The Chair suggested providing a paper in the future that summarised the strategies and how they fit together. Members stressed the importance of understanding how the Heath fits into the broader environmental context of the strategy.

RESOLVED – That, the report be noted.

6. HAMPSTEAD HEATH CONSTABULARY UPDATE

The Committee received a report of the Interim Executive Director, Environment concerning an update on the Hampstead Heath Constabulary and its restructure as part of the new TOM process.

In relation to the report Officers informed Members of the proposal to revise the structure of the constabulary by having six constables and one Sergeant, eliminating the assistant constable positions, all within the existing budget. The rationale behind this change is to enhance enforcement and create safer working practices for constables by having them work in pairs. It was noted this structure was believed to be more effective, particularly in addressing issues such as crowd control problems and antisocial behaviour. Officers noted the plan was contingent on management committee approval at the end of November.

Discussion was raised around the dog licensing scheme and its status. Concern was raised regarding how activities related to dogs, as mentioned in the report's appendix, align with the dog licensing scheme. In response, Officers shared that patrollers engage with dog walkers who have four or more dogs and advise them on the dog licensing requirements. Members were informed that there was a list of people who have registered for licensing, but there had been delays in processing due to personnel changes and illness in the team. Officers noted feedback from dog walkers indicated issues with the licensing process, and there were plans to discuss this further with the responsible personnel.

RESOLVED – That, the report be noted.

7. PARLIAMENT HILL MASTERPLAN PROPOSAL PUBLIC CONSULTATION

The Committee received a report of the Interim Executive Director, Environment concerning an update on the public consultation carried out in July on proposals for improvements at Parliament Hill. Regarding the proposals for improvements at Parliament Hill, Officers noted the focus remained on health improvements, with ongoing efforts to identify and prioritise projects and consider funding options. Members were encouraged to provide additional feedback for project refinement. The importance of considering projects like tree planting and the future of the Hive building was also highlighted. Members raised concerns about the increased use of Parliament Hill and suggested including a broad walk trees and further reflections be given for Hive buildings in the future. The Chair suggested further discussions within groups to determine next steps.

RESOLVED – That, the report be noted.

8. QUESTIONS ON MATTERS RELATING TO THE WORK OF THE COMMITTEE

There were no questions.

9. ANY OTHER BUSINESS THAT THE CHAIRMAN CONSIDERS URGENT

There was one item of urgent business the Town Clerk raised.

It was noted that approval had been sought for the appointment of a new external Member of the Hampstead Heath Consultative Committee, nominated

by the Heath Hands, to represent local interests at the next Hampstead Heath Management Committee meeting.

The Town Clerk noted consultation with the Hampstead Heath Consultative Committee should take place and asked, that Rachel Chapman, nominated by Heath Hands, should be appointed as a Member of the Consultative Committee, in accordance with the London Government Reorganisation (Hampstead Heath) Order 1989 prior to the next Hampstead Heath Management Committee.

RESOLVED – That, Members endorse the appointment of Rachel Chapman, nominated by Heath Hands, to be appointed as a Member of the Consultative Committee, in accordance with the London Government Reorganisation (Hampstead Heath) Order 1989.

10. DATE OF NEXT MEETING - 15 JANUARY 2024

The meeting ended at 7.45pm	
Chairman	

Contact Officer: Blair Stringman
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HAMPSTEAD HEATH, HIGHGATE WOOD AND QUEEN'S PARK COMMITTEE Wednesday, 29 November 2023

Minutes of the meeting of the Hampstead Heath, Highgate Wood and Queen's Park Committee held at Committee Rooms, 2nd Floor, West Wing, Guildhall on Wednesday, 29 November 2023 at 4.00 pm

Present

Members:

William Upton KC (Chair)
Alderman Gregory Jones KC (Deputy Chairman)
John Beyer
Deputy Timothy Butcher
John Foley
Jason Groves
Caroline Haines (Ex-Officio Member)
Michael Hudson
Pauline Lobo
Wendy Mead

Officers:

Nathan Adjei
Sadaf Anwar
Emily Brennan
Julie Fittock
Clem Harcourt
Joanna Hill
Jack Joslin
William LoSasso
Paul Maskell
Jonathan Meares
Bob Roberts
Blair Stringman
Charlotte Williams
Edward Wood

- Environment Department
- Comptroller and City Solicitor's Department
- Comptroller and City Solicite
 Environment Department
 City Surveyor's Department
 Chamberlain's Department
 Environment Department
 Bridge House Estates
 Environment Department
 Environment Department
 Environment Department
 Environment Department
 Environment Department
 Environment Department
- Town Clerk's Department
- Environment Department
- Comptroller and City Solicitor's Department

1. APOLOGIES

Apologies were received from Councillor Arjun Mittra, Deputy Edward Lord and Alethea Silk.

2. MEMBERS DECLARATIONS UNDER THE CODE OF CONDUCT IN RESPECT OF ITEMS ON THIS AGENDA

There were no declarations.

3. MINUTES

3.1 To agree the public minutes and non-public summary of the Hampstead Heath, Highgate Wood and Queen's Park Committee meeting held on 17 July 2023

RESOLVED – That, the public and non-public summary of the minutes of the meeting held on 17 July 2023 be agreed as a correct record.

3.2 *To note the minutes of the Hampstead Heath Consultative Committee meeting held on 30 October 2023

RESOLVED – That, the minutes be noted.

3.3 *To note the Queen's Park Consultative Group Minutes held on 7 November 2023

RESOLVED – That, the minutes be noted.

*To note the Highgate Wood Consultative Group Minutes held on 13 November 2023

RESOLVED – That, the minutes be noted.

4. TERMS OF REFERENCE

The Committee considered a report of the Town Clerk, concerning the approval of the Terms of Reference of the Committee.

Members noted that for the current civic year five management committee meetings had been scheduled. However, it was suggested that moving back to four would be better from a scheduling perspective. Following discussion the Town Clerk agreed to take Members feedback on the scheduling and number of meetings back to the next meeting.

RESOLVED – That, the terms of reference of the Hampstead Heath, Highgate Wood and Queen's Park Committee, subject to any comments, be approved for submission to the Court of Common Council in April, and that any further changes required in the lead up to the Court's appointment of Committees be delegated to the Town Clerk in consultation with the Chairman and Deputy Chairman.

5. APPOINTMENT OF THE MEMBER OF HEATH HANDS TO THE HAMPSTEAD HEATH CONSULTATIVE COMMITTEE

The Committee considered a report of the Town Clerk, concerning the appointment of a new external Members of the Hampstead Heath Consultative Committee.

RESOLVED – That, Rachel Chapman, nominated by Heath Hands, be appointed as a Member of the Consultative Committee, in accordance with the London Government Reorganisation (Hampstead Heath) Order 1989.

6. **DIRECTOR'S UPDATE**

The Committee received a verbal update of the Natural Environment Director.

The Natural Environment Director covered several topics in the meeting, including a staffing update, operational property review, and natural capital

audit. The key highlights include welcoming the Superintendent and acknowledging the contributions of interim leadership. Additionally, the new Head of Operations, and, new Assistant Director for Charities and Commercials, were introduced.

In terms of recruitment, it was noted that progress has been made, with 28 staff recently appointed, and further recruitments in progress. Discussion then moved to the natural environment, vision, mission, and strategies development. The Natural Environment Director informed the Committee that the focus was on creating a shared vision and mission for the division, with proposed themes including nature conservation, community engagement, access and recreation, and culture, heritage, and learning. Members noted that the draft would be presented to the Natural Environment Board for approval in January, with a goal of wider dissemination thereafter.

In response to a question raised by a Member, officers noted that the update on leadership for North London Open Spaces indicated that about 90% of the roles had been filled, with one key position remaining. Members were informed that the recruitment process had seen significant progress, and most staff teams were in place or undergoing training and induction. It was noted that efforts were being made to implement a robust training and induction program, including general corporation training and tailored sessions for the North London Open Spaces teams.

RESOLVED – That, the update be noted.

7. ASSISTANT DIRECTOR'S UPDATE

The Committee received an update of the Assistant Director, North London Open Spaces, concerning matters relating to Hampstead Heath since June 2023.

During the committee meeting, several updates were discussed, encompassing diverse aspects of Hampstead Heath's restoration project. The committee outlined plans for the soft launch of the refurbished athletic track on December 12th, pending approval and fencing removal, with a more extensive event scheduled for Spring Notably, collaboration with Highgate Harriers and efforts to involve the Lord Mayor were discussed. Operational readiness for the track, including handling applications and managing events, was also addressed.

Progress on the Ponds Improvement Works, though facing delays, was reported, with discussion on potential events for the project's completion. The importance of publicising world-class facilities for both athletes and the community were highlighted, suggesting involvement of a celebrity athlete for the opening. Acknowledgments were also extended to the City of London for its investment, and concerns regarding public awareness of costs for free facility usage prompted suggestions for graphic representation.

Members expressed gratitude for the support and assistance provided by colleagues. They acknowledged the invaluable help in familiarising themselves with the activities in Hampstead Heath, Highgate Wood, and Queen's Park over

the past three months. The committee extended thanks for the uninterrupted service and assistance during the transition between teams, especially considering an unusual summer.

A certificate of commendation was presented to the Committee for former colleague, Declan Gallagher, for his outstanding work in the City of London Corporation Environment Department, maintaining high standards in caring for open spaces in north London. The certificate highlighted his dedication, professionalism, positive attitude, extensive experience, kindness, generosity, and sense of humour. Members expressed sadness at his departure and emphasised cherishing his memory.

RESOLVED – That, the update be noted.

8. HAMPSTEAD HEATH CONSTABULARY UPDATE

The Committee considered a report of the Interim Executive Director, Environment, concerning an update on the Hampstead Heath Constabulary and its restructure as part of the new TOM process.

Members discussed various aspects of the Constabulary, including decisions pertaining to team structure, collaboration with Parkguard, and sought clarification on the Constabulary's role in addressing crime on the Heath. The discussion also touched upon the Constabulary's relationships with both the City of London Police and the Metropolitan Police. Notably, concerns raised by local residents were highlighted, particularly regarding similar uniforms and the potential confusion among the public and park visitors about the constabulary's role and authority. Members also voiced concerns about the lack of patrols and enforcement.

The acting Sergeant of the Constabulary provided details about the relationship with the Metropolitan Police including the frequency of meetings with specific officers at the Metropolitan Police, exchange of information and the provision of equipment and training.

Members discussed concerns about similar uniforms and potential reputational risks for the City of London Corporation. It was agreed that a report outlining the role and powers of the Constabulary and its relationships with both police forces be presented to the next Committee meeting.

RESOLVED – That, Members approved the proposal to revise the Hampstead Heath Constabulary Target Operational Model (TOM) restructure and agreed to revisit the role of the Constabulary at the next meeting.

9. PARLIAMENT HILL MASTERPLAN PROPOSAL PUBLIC CONSULTATION The Committee received a report of the Interim Executive Director, Environment, concerning an update on the public consultation carried out in July on proposals for the Parliament Hill Masterplan.

The Committee discussed the near completion of the Hampstead Heath athletics track project, emphasising a commitment to enhancing services. They

reviewed public feedback from a recent consultation on potential improvement projects, aiming to refine proposals based on community input. Immediate steps include reviewing supportive comments on Parliament Hill facilities and seeking additional input from the Consultative Committee, involving local stakeholders. Members were informed that no decision was sought at this point, highlighting the need for more time to incorporate community feedback. Officers acknowledged the change in the initial expectation of seeking approval and welcomed additional comments or questions. David McAlpine from consulting firm MTW was present to receive comments.

RESOLVED – That, the report be noted.

10. NATURAL ENVIRONMENT CHARITY REVIEW - UPDATE

The Committee received a verbal update of the Head of Corporate Charities Funding Unit concerning the Natural Environment Charity Review.

The Committee received an update on the Natural Charity Review with the Head of Corporate Charities, providing insights. It was noted that the focus was on scoping, document compilation, local legislation, and addressing funding challenges. Key issues for the review included funding models, revenue, fundraising difficulties, and an ongoing asset review. The Head of Corporate Charities outlined plans for a substantive report at the next meeting, seeking to continue the review next year with an implementation phase.

RESOLVED - That, the update be noted.

11. RISK MANAGEMENT UPDATE REPORT

The Committee considered a report of the Interim Executive Director, Environment, concerning the Hampstead Heath, Highgate Wood and Queen's Park Committee risk management procedures in place within the Environment Department and its Natural Environment Division.

The committee discussed addressing concerns related to building maintenance and equipment, with actions outlined to reduce risks by the end of the next year. Members noted the need for financial support and collaboration with the Resource Allocation Sub-Committee to allocate resources effectively. The committee expressed satisfaction with the report, acknowledging the ongoing efforts to manage risks.

RESOLVED – That, Members confirm, on behalf of the City Corporation as trustee, that the registers appended to the report satisfactorily set out the key risks to the charities and that appropriate systems are in place to effectively identify and mitigate risks.

12. *BUSINESS PLAN 2023/24 - PROGRESS REPORT (MID-YEAR, APRIL-SEPTEMBER 2023)

The Committee received a report of the Interim Executive Director, Environment, concerning an update on progress against the Environment Department's high-level Business Plan 2023/24.

RESOLVED – That, the report be noted.

13. *OPERATIONAL FINANCE PROGRESS REPORT (PERIOD 6 APRIL - SEPTEMBER) 2023/24 - HAMPSTEAD HEATH, HIGHGATE WOOD AND QUEEN'S PARK

The Committee received a report of the Chamberlain, concerning an update on the operational finance position as of period 6 (April – September) 2023/24 for local risk revenue budget to date and projected year-end outturn position, current live capital projects and outstanding debt position.

Officers provided an update on local and central risk budget performance, projecting an underspend of £468,000 on the Committee's local risk budget for 2023/24 as of September 2023. Discussion was raised on the report which included outstanding debts, charity reserve funds, and the deficit funding model. Members requested a regular financial update and a deeper understanding of the impact of external funding on the budget.

RESOLVED – That, the report be noted.

14. REVENUE AND CAPITAL BUDGETS 2024/25

The Committee considered a joint report of the Chamberlain and Interim Executive Director, Environment concerning approval of the revenue and capital budgets for the Hampstead Heath, Highgate Wood and Queen's Park Committee for 2024/25, for subsequent submission to the Finance Committee.

Members discussed several key points regarding the budget. In the Budget Overview, it was highlighted that the proposed net expenditure budget for 24/25 was £5.356 million, reflecting a reduction of £277,000 compared to the previous year's original budget. The total local risk resource base for 24/25 was £5.295 million net expenditure, accounting for inflation and other factors. In response to a question raised by a Member, officers noted that the budget intricately included pay award adjustments, staffing budget transfers, and central risk items, such as income from the Hampstead Heath Trust. The distinction between local risk, central risk, and recharge budgets was clarified, and concerns were expressed regarding understanding Hampstead Heath's budget within the overall context.

In relation to the recommendations, Members agreed that recommendation iv as outlined in the report be amended to delegate authority to the Town Clerk in consultation with the Chairman and Deputy Chairman and not the Chamberlain.

RESOLVED – That Members,

- a) Note the latest revenue budget for your Committee for 2023/24;
- b) Review and approve the Committee's proposed revenue budget for 2024/25 for submission to Finance Committee
- c) Review and approve the Committee's capital and supplementary revenue project budgets for 2024/25 for submission to Finance Committee.

d) Agree that amendments for 2023/24 and 2024/25 budgets arising from changes to recharges or for any further implications arising from corporate contracts, energy price increases, changes to the Cyclical Works Programme (CWP) and capital charges during budget setting be delegated to the Town Clerk in consultation with the Chairman and Deputy Chairman.

15. QUESTIONS ON MATTERS RELATING TO THE WORK OF THE COMMITTEE

There were no questions.

16. ANY OTHER BUSINESS THAT THE CHAIRMAN CONSIDERS URGENT There was no other urgent business.

17. EXCLUSION OF THE PUBLIC

RESOLVED – That, the following matters relate to business under the remit of the Court of Common Council acting for the City Corporation as charity Trustee, to which Part VA and Schedule 12A of the Local Government Act 1972 public access to meetings provisions do not apply. The following items contain sensitive information which it is not in the best interests of the charity to consider in a public meeting (engaging similar considerations as under paragraphs 3 and 5 of Schedule 12A of the 1972 Act) and will be considered in non-public session.

18. NON-PUBLIC MINUTES

RESOLVED – That, the non-public minutes of the meeting held on 17 July 2023 be agreed as a correct record.

19. *REPORT OF ACTION TAKEN

The Committee received a report of the Town Clerk.

20. QUESTIONS ON MATTERS RELATING TO THE WORK OF THE COMMITTEE

There were no questions.

21. ANY OTHER BUSINESS THAT THE CHAIRMAN CONSIDERS URGENT AND WHICH THE COMMITTEE AGREE SHOULD BE CONSIDERED WHILST THE PUBLIC ARE EXCLUDED

	There was no other urgent business.
22.	MINUTES RESOLVED – That, the confidential minutes of the meeting held on 17 July 2023 be agreed as a correct record.
The	meeting ended at 7.22pm
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Contact Officer: Blair Stringman blair.stringman@cityoflondon.gov.uk

Agenda Item 4





T: 020 7332 3738 / 020 8458 9102 E: info@heath-hands.org.uk www.heath-hands.org.uk

Heath Hands Update – December 2023

Highlights since April

Over 7000 participants across all our **activity programmes**, and:

- More than 2,200 visitor engagements at WaHH **nature interpretation** sessions
- Large public **events** delivered: Little Amal visit in April, Community Fun day in June, Seethrough Carnival and Conker Championships in September
- More than 800 young people participated in **Heath Friendly Schools** activities and first school work experience programmes delivered
- Busy summer season for **community engagement and wellbeing** activities, with new groups engaged and over 1000 underrepresented people getting involved

More than **480 volunteer sessions** delivered by teams across the green spaces since April.

Heath Hands staff deliver 311 activities and volunteer sessions.

Over 12,500 hours contributed by volunteers to date.

Busy **wildlife monitoring** season ends; reports published early next year. Nature's Calendar phenology project with LNHS expanding in 2024.

Hedgehog Friendly Heath project reaches 6 months, with continuing conservation efforts ongoing with CoLC and local partners.

Fifty-eight **corporate volunteering** events delivered in 2023.

Landscaping improvements continue at **Savernake** and around Hive, with over 200 metres of new native hedgerow planted (partly funded by CPRE).

InYouth project competes 12 months; handover to Heath's Learning Team expected in January.

Dairy **Interpretation Centre** - a base for nature walks and activities - over 2500 visitors since opening in May. Successful nature photography **exhibitions** at Hive and Dairy welcomed hundreds of visitors, helping to launch the 2024 Heath Calendar.

Guided **nature walks** popular this year, especially popular were bat walks, along with walks on birds, bugs, the historic landscape, Kenwood Estate, the River Fleet, trees, spiders and butterflies.

Coming up

Work will proceed on developing the new Heath Hands and City of London Corporation **partnership agreement.**

Planning for **25**th **Anniversary** of founding of the charity, with a short film to be created, and celebrations in May, with a party at Kenwood planned.

Men's and Mixed Pond landscaping works to start—fundraising begins in January!

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Committee(s):	Date(s):
Hampstead Heath Consultative Committee	15 January 2024
Subject:	Public
Assistant Director's update	
Which outcomes in the City Corporation's Corporate Plan	1, 2, 3, 4, 5, 11 & 12
does this proposal aim to impact directly?	
Does this proposal require extra revenue and/or capital	No
spending?	
If so, how much?	N/A
What is the source of Funding?	N/A
Has this Funding Source been agreed with the Chamberlain's	N/A
Department?	
Report of:	For Discussion
Executive Director, Environment	
Report author:	1
Bill LoSasso, Assistant Director	

Summary

This report provides Members with an update on matters relating to Hampstead Heath since the last Hampstead Heath Consultative Meeting on 30 October 2023.

Recommendation

Members are asked to:

- Note the content of the report
- Provide feedback as requested in paragraphs 16 and 17

Main Report

Structure of North London Open Spaces and future development

- 1. A separate report entitled "Current structure of North London Open Spaces" has been submitted with the papers for this Committee.
- 2. The Corporation is completing development of a new Corporate Plan that will guide it for the next five years from 1 April 2024. In addition, the Natural Environment Division has completed development of high-level strategies to guide the division, with the broad themes of 1) Nature Conservation and Resilience, 2) Access and Recreation, 3) Culture, Heritage and Learning, and 4) Community Engagement.

3. Following this, we will initiate the midterm review to the Hampstead Heath Management Strategy in 2024. We seek to begin this in the spring, and seek to reinitiate the Strategy Working Group. We invite a small subset of Members of the Hampstead Heath Consultative Committee to join the group. Members of the Committee who are interested can register interest by contacting the Superintendent directly.

Projects

4. Ponds Access Project

The City Surveyor's Department has acknowledged the challenges faced during the project. The original practical completion date was 21 August, however, the project has encountered issues such as ground conditions, additional drainage works, structural design issues and fabrication issues relating to the jetty structure and mesh platform. The remaining works are limited to snags at the Ladies Pond, and steel grating installation and sliding door installation at the Mixed and Men's Ponds. The contractors left site on 20 December 2023 and will return in January 2024, with the project completion date anticipated to be mid-February 2024.

A new fence will replace the hedge that was removed by the contractors to gain access to the Mixed Pond, and a new metal security shed to house tools and equipment and the new hoist. A new internal security gate with associated fencing at the Men's Pond to prevent access and anti-social behaviour out of hours will also be installed.

A project on a page summary has been prepared in relation to the Ponds Project (Appendix 1).

5. Athletics track refurbishment

The Parliament Hill athletics track project, which included the resurfacing of 8-lanes, track lining and new LED floodlights (full replacement of the existing lights), was completed in November 2023. Testing and commissioning, which included the lighting, levels and measurement surveys, took place the week commencing 20 November 2023. Once all the reports have been received, certification of the track from TrackMark will be gained.

The final inspection took place on 27 November 2023 with the City of London and contractor. The Operations and Maintenance Manual is now being finalised. The track was opened by our Chair, William Upton, on 12 December 2023 for the Highgate Harriers to use for the first time. Positive feedback was received and Athletics Weekly publicised the new track being open. A world-class facility has been created and the track will hold the 'Night of the 10K Personal Bests' in May 2024, which will host the 10,000m Olympic Trials, enabling personal bests and official times. The track will also offer opportunities for increased youth activity and wider community participation.

6. Heath Extension playground

The City of London Corporation has received funding through the Just Giving campaign, the Hampstead Garden Suburb Residents Association, and a private donor for the Heath Extension Playground. The Corporation is very grateful for all the generous donations and now has all the required funding to instruct the contractors to install the two new pieces of playground equipment and a new willow structure. Theories Landscape will be undertaking the work the week commencing 8th January 2024 and the work will take 3 days to complete.

Constabulary

7. A separate report entitled "Hampstead Heath Constabulary Update" has been submitted with the papers for this Committee.

Nature Conservation, Ecology, and Trees

8. The Conservation Team have been carrying out coppicing operations below the Vale of Health Pond. This habitat compartment has its own 2014 management plan, focusing on the cyclical management of the wet woodland and other vegetation that grows along the Fleet Stream between the Vale of Health and the Catch Pit, above the Mixed Pond. Keeping the tree cover controlled encourages a number of species associated with wet woodland, including three species of wetland rove beetles, a number of bird species including wood cocks and water rail, and many mosses and bryophytes. Wet woodland is becoming increasingly rare in the UK and has become a priority habitat. This section of the Fleet River is the only remaining site in London where the famous river can be seen in its semi-natural state before it continues its culverted route down to the Thames.

Playgrounds

9. All the playgrounds across Hampstead Heath have been inspected and reports have been generated with actions that need to be undertaken to ensure compliance. The Head of Operations and Parks has set up a playgrounds subgroup to discuss the inspections, general observations and ensure staff have the appropriate training. A Best Practice Guidance on design, creation, installation and maintenance of playgrounds will then be produced to ensure consistency with playgrounds across the North London Open Spaces.

Golders Hill Park

- 10. Extensive work continues to be carried out across the park, focusing on horticulture, the grounds, sports facilities, the Pergola and Hill Garden with the help of Heath Hands volunteers, and at the zoo.
- 11. Work has been carried out at the children's playground and the sandpit play area is currently closed to the public whilst the team carry out renovation works to the sleeper edging, which retains the sand. The area will reopen to the public in the spring.

- 12. Structural engineers have carried out a detailed survey of the Pergola and issued a report highlighting where works need to be carried out. The eastern section of the colonnade at the Pergola remains closed to the public due to safety concerns with the stone columns. A site meeting has been scheduled for early January 2024 with the City Surveyors to update local teams on future work.
- 13. The cricket nets on the Heath Extension have not yet been relocated. The City of London Corporation are working with the City Surveyors, England and Wales Cricket Board, and the London Borough of Barnet to secure funding and to gain planning permission. There is no exact timeline for delivering this project, as we need to secure the financial support for this proposal first.
- 14. The zoo licence inspection was passed without any issues. Four red deer were added to the collection this year, which provides a historical link, as red deer were the first animals to be kept in the park in 1905. The Corporation has continued to work with the marketing company on the zoo's identity. A new logo recently went live, and work is underway with the branding to update the interpretation around the zoo. The zoo has recently launched its new social media channels to update supporters and to promote the work carried out (@GoldersHillParkZoo on Instagram, @GoldershillParkZoo on Facebook). A Just Giving page has also been set up to aid donations. The experiences are almost ready to go live. Several trial sessions were run, which were all well received, and very positive feedback was gained, and the booking system is being finalised to ensure a smooth booking experience for visitors.

Events

15. A separate report entitled "Review of the 2023 Events Programme & Provisional Events planned for the 2024 Programme" has been submitted with the papers for this Committee.

Heath Hands

16. The Corporation and Heath Hands - the charity that delivers free activities and events on Hampstead Heath – enjoy a strong and mutually beneficial partnership that has allowed thousands of people to take an active and participatory role in caring for and celebrating Hampstead Heath since Heath Hands was founded in 1999. The Corporation's current partnership agreement with Heath Hands began in 2016, and has been extended by the Hampstead Heath, Highgate Wood, and Queen's Park Committee through 1 April 2024. Officers are now engaging with the Trustees of Heath Hands to draft a new agreement that will renew and strengthen our partnership. As we begin this process, officers welcome the Committee's views on the role of both volunteers on Hampstead Heath generally, as well as the role of Heath Hands on Hampstead Heath, to help inform the process of renewing the agreement and delivering positive benefits for the Heath.

Fundraising campaigns

17. There are currently four open fundraising campaigns for projects on Hampstead Heath, itemised below. Officers will be further developing and prioritising these campaigns, and welcome Committee support on advertising these campaigns in local

networks and suggestions on how to expand our reach in our fundraising efforts for these campaigns. Details on how the campaigns are further developed will be reported to this Committee once accomplished. We also thank the Committee, all donors, and specifically the Hampstead Garden Suburb Residents Association for their generous support in raising the necessary funds to commence the Heath Extension Playground Project.

Bird and Mammal Shelters

£2160 of £5000 target.

Model Boating Pond Bird Sanctuary

£6,498 of £50,000 target.

Golders Hill Park Zoo

£0 raised (not yet promoted)

Donate to Hampstead Heath

Open appeal. £166.26 raised.

Financial Implications

18. No implications.

Resource Implications

19. No implications.

Climate Implications

20. Included within the annual plan for 2023/24 are a series of projects which contribute towards achieving the City of London's Climate Action Strategy, which was launched in October 2020. A key part of the strategy is conserving and enhancing biodiversity alongside reducing carbon emissions. The Climate Action Strategy will be embedded into future strategies which are currently being drafted within the Natural Environment Division.

Legal Implications

21. No implications.

Risk Implications

22. Risks are monitored and recorded through the Departmental Risk Register.

Equality Implications

23. No impact.

Security Implications

24. Security implications are monitored and recorded thought the Departmental Risk register.

Appendices

1. Ponds project 'Project on a Page'

Bill LoSasso Assistant Director (Superintendent), Natural Environment E: bill.losasso@cityoflondon.gov.uk

SWIMMING -	
Access, Safety	&
Security	

delivery of materials)

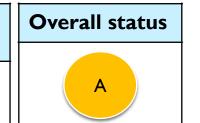
Outcome Lead

Improved safety, access and security across the three Bathing Ponds.

The Contractor has left site as of the 20 December and will return in January to complete

the installation of grating and sliding doors, PC anticipated Mid – February (subject to

Richard Chamberlain (C. Surveyors)



Date of Report: 20 December 2023	Phase:	Construction

	Hig	ghlights	Next Steps
	•	Works started on site on 11th April, with a Practical Completion (PC) date of 21st August.	Project Completion –
		Due to additional drainage works, structural design issues and fabrication issues relating to	November 2023
-	ס	the jetty structure and mesh platform.	
	age:	Progress to date:	Gateway 6 – May 2024
6 7 s	φ 2	Ladies Pond – complete apart from snags	
	7	Mixed – Complete apart from steel grating installation	
	•	Men's – Complete apart from steel grating installation and sliding door installation	

Metrics	Status
Budget	A
Schedule	R
Risk	A

Risks and Issues		Re	Reasons for RAG Status	
Key	y Risks and issues	1.	RAG status has been re-baselined following delays to programme and	
1.	Work sequence & access restrictions		potential additional prelim costs	
2.	Challenges with design, structural requirements and additional	2.	Schedule is Red due to the overrun.	
	drainage works			
3.	Project Programme overruns			

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Committee(s):	Date(s):
Hampstead Heath Consultative Committee	15 January 2024
Subject:	Public
Hampstead Heath Constabulary Update	
Which outcomes in the City Corporation's Corporate	1, 2, 3, 4, 5, 11 & 12
Plan does this proposal aim to impact directly?	
Does this proposal require extra revenue and/or capital	No
spending?	
If so, how much?	N/A
What is the source of Funding?	N/A
Has this Funding Source been agreed with the	N/A
Chamberlain's Department?	
Report of:	For information
Executive Director, Environment	
Report author:	
Assistant Director, North London Open Spaces	

Summary

This report provides Committee Members with an update on the Hampstead Heath Constabulary ("the Constabulary") operations since the previous report on 30th October and seeks to address some of the queries raised at the previous meeting.

Recommendation

Members are asked to:

Note the content of the report.

Main Report

Hampstead Heath, Highgate Wood and Queen's Park Management Committee approval

1. On the 27th November, the Hampstead Heath, Highgate Wood and Queen's Park Management Committee approved the proposal presented in the Constabulary Committee Report, to reconfigure the Constabulary team to a single team of six Ranger Constables managed by a Senior Ranger (Enforcement). The Constabulary management team can now move forward and start the process of recruiting new Ranger Constables in January 2024. In addition, we will be initiating a training programme to ensure that the new Constables and existing team are fully prepared for the Spring and Summer season. This training will include First Aid, Officer Safety Training, Customer Care, Diversity Awareness, and Safeguarding.

2. Sickness remains an issue for the team, with four members of the team now off work. We are continuing to use the Parkguard service while we recruit new Constables and train them up to a level where they can be fully operational.

Questions raised by the Hampstead Heath, Highgate Wood and Queen's Park Management Committee at the meeting on the 27th November relating to the Constabulary Report.

Role of the Hampstead Heath Constabulary

- 3. The Constabulary are not part of the Metropolitan Police or the City of London Police. They are not police officers and their authority as constables is limited to specific purposes; it does not extend to the enforcement of the general law. The overall objective of the Constabulary is to provide a professional, efficient and effective Constabulary service for Hampstead Heath, Highgate Wood, and Queen's Park, and to educate its visitors and users on appropriate and responsible behaviour, to engage with users and stakeholders, and to enforce byelaws, deter and prevent anti-social behaviour, and reduce the fear of crime through a range of tactics of which visible high-profile patrolling is the most prominent. The approach adopted in achieving this objective is through engagement, education and ultimately enforcement. The Constabulary provides a vital role in the safe management of large events across the open spaces and maintain an excellent relationship with the Metropolitan Police, London Ambulance Service, the Air Ambulance (HEMS), and London Fire Brigade enhancing the effectiveness of all those organisations when attending incidents across the open spaces.
- 4. Hampstead Heath was vested in the Corporation by the London Government Reorganisation (Hampstead Heath) Order 1989, which also conferred a number of statutory powers on the Corporation in relation to that open space. Under article 18 of the schedule to the Ministry of Housing and Local Government Provisional Order Confirmation (Greater London Parks and Open Spaces) Act 1967 ("the 1967 Act"), the Corporation:
 - "...may procure officers appointed by them for securing the observance of the provisions of all enactments relating to open spaces under their control or management and of the byelaws and regulations made thereunder to be sworn in as constables for that purpose but any such officer shall not act as a constable unless in uniform or provided with a warrant."
- 5. The Constabulary also patrol and carry out enforcement duties in relation to Queen's Park and Highgate Wood. In that case they are operating under the authority of section 16 of the Corporation of London (Open Spaces) Act 1878 ("the 1878 Act"). This section was applied to Queen's Park and Highgate Wood by section 9 of the Highgate and Kilburn Open Spaces Act 1886, and provides that:

"Every reeve, assistant reeve, bailiff, and keeper and other officer appointed by the Corporation from time to time for securing the better execution of their said powers, regulations, and byelaws shall have all such powers and privileges and be liable to all such duties and responsibilities as any police constable has and is liable to within the police district in which the common, commonable land, or open space, in relation to all or any part whereof such reeve or other officer is appointed, is situate: Provided always, that no such officer shall act as a police constable unless he be in uniform, or, if in plain clothes, be provided with his warrant."

- 6. For the purposes set out above (but not otherwise) the Constabulary have powers of summary arrest in accordance with section 24 of the Police and Criminal Evidence Act 1984 ("PACE"). However, these powers can only be exercised by constables in certain specified circumstances. In relation to Hampstead Heath, the Constabulary have additional powers to seize and detain any person committing a byelaw offence if the name or residence of an offender is unknown and cannot be reasonably ascertained by the constable (Article 19 of the 1967 Act). The Constabulary also have the same powers of arrest as any member of the public in the circumstances described in section 24A of PACE, or in relation to a breach of the peace. They may also use reasonable force in making an arrest or in the prevention of crime, in accordance with section 3 of the Criminal Law Act 1967.
- 7. In most cases the role of the Constabulary involves providing a visible presence and deterrent, offering advice, gathering evidence of byelaw offences, etc., taking details of suspected offenders so that they can be summonsed and issuing fixed penalty notices ("FPNs") where authorised to do so under a statutory framework e.g. section 11 of the City of London Corporation (Open Spaces) Act 2018 ("the 2018 Act").
- 8. The Constabulary work in close partnership with the Metropolitan Police, sharing information and passing on details of all suspected serious criminal offences for further investigation. Historically, the City of London Police provided uniform, equipment and training to the Constabulary, when needed, but that has not occurred recently and is not sought in the future.
- 9. Also attached with this report as Appendix 1 is the Hampstead Heath Constabulary Engagement, Education and Enforcement Plan 2015—2018 which now needs to be renewed, but provides useful sections on Vision, Values and Environment. The Plan was written at a time when the team comprised a Manager, two Sergeants and ten Constables, so any updated plan will need to give careful consideration to a much-reduced staff resource.

Relationship between the Hampstead Heath Constabulary and the City of London Police

10. Please refer to paragraph 8, above.

Relationship between the Hampstead Heath Constabulary and Ward Metropolitan Police Teams

- 11. The Acting Constabulary Sergeant confirmed that the Constabulary works collaboratively with Camden MPS Officers on a number of crime control initiatives, including improving CCTV coverage on the perimeter of the Heath.
- 12. The Sergeant also confirmed that the Constabulary have access to the Camden MPS' 'Airwave' to improve intelligence sharing, and the Constabulary Team are meeting with Camden's MPS Team twice weekly. In regard to the specific question raised by a Committee Member on patrolling at Highgate Wood and Queen's Park, the Constabulary Sergeant reported that patrols were still being deployed to Highgate Wood and Queen's Park, but with very limited staff resources the Team are unable to carry out daily patrolling.

Hampstead Heath Constabulary efforts to manage the situation on the West Heath

- 13. The previous Constabulary Manager established the Sexual Activity Working Group (SAWG) and this group comprised of Camden's MPS LGBT Team, a representative from the Heath and Hampstead Society, the Terence Higgins Trust, Camden's Outreach Team, and the NLOS Management Team. The SAWG met quarterly and were able to assist the Constabulary in engaging with and managing through collaboration with the Camden MPS LGBT team, the Public Sex Environment on the West Heath. The SAWG group meetings stopped during the pandemic and have not been reinstated. The Constabulary can consider reinstating the SAWG group.
- 14. The West Heath continues to be cleansed by the Heath Ranger Team, and there has been a marked increase in drug use evidenced of used syringes and other discarded drug packaging. Records of syringes found are kept by the Heath Ranger Team and found syringes are collected and disposed of through a specialist waste company. Rangers are trained in the safe handling of syringes.

Status of the Hampstead Heath Constabulary Annual Reports

15. While Constabulary Annual Reports have not been produced since 2017, the Constabulary will resume preparation of an annual report for the Hampstead Heath Consultative Committee and Hampstead Heath, Highgate Wood, and Queen's Park Committee, providing a summary of operations and activities and any specific projects that the unit have been involved with over the course of the year. The last annual report was produced in 2017 and is attached as Appendix 2. These reports will be produced in the spring of each year. The Constabulary will continue to provide updates on progress by producing the dashboard reports going forward into 2024.

Constabulary digitised incident reporting

16. The Constabulary is exploring procurement of a new digital platform to capture and report on data. The current platform does not allow for the easy preparation of reports, and we are exploring options that will be a better fit for our operation and allow for us to provide details reports that allow for ease of analysis and presentation of trends. We will provide updates to this Committee in due course.

Hampstead Heath dog licensing update

17. In April 2022, the Hampstead Heath dog licensing scheme was launched using the new powers in section 10 and the Schedule to the 2018 Act. Applications were available online through the Corporation's website. Between April and May 2022, there were a total of 136 applications for licences. Thirty-one twelve-month licences were purchased and issued. The following April and May of 2023 saw a further fifty-five applications, resulting in the issue of fifteen licences. It should be noted that the administration and monitoring of the current licences has been subject to some disruption due to staffing constraints at the Constabulary, which we expect to improve with the addition of new Constables.

Emergency out of hours procedure and contact numbers in the event of an emergency.

- 18. The Constabulary is currently only working one shift. We are providing the following information to ensure that the public and stakeholders understand how to contact the Constabulary.
 - Phone number: 0208 340 5260
 - Shifts: The Constabulary operates a winter shift for the months of December and January, starting at 11:00am and finishing at 7:00pm.
 Please contact the Constabulary at the number above during these times.
 - For any emergencies outside of these hours, please call 999 and seek assistance from the Camden Metropolitan Police Services (MPS).
 - Emergency calls to the 0208 340 5260 line outside of the 11:00am to 7:00pm shift will receive a recorded message providing instructions what to do in the case of an emergency.

Parkguard support

19. As previously reported to this Committee, we have used the services of Parkguard - a National Police Chief's Council-approved company operating in and around London and operating at a number of other City of London sites – to provide supplemental support to the Constabulary while we have vacancies and multiple staff on sick leave. Parkguard has been successfully deployed since early July 2023. They provide two levels of staff: a police-accredited officer and a community engagement officer. Once we have the full complement of Ranger Constables in post, we can phase out the Parkguard support. We anticipate using Parkguard episodically in 2024 to support the Constabulary at busy periods during the summer and other periods if needed.

Dashboard reports for October and November

- 20. The dashboard reports for October and November are attached as Appendices four and five with this report. November has proved a quieter month generally compared with October, with a reduced number of incidents and fifty percent less calls for assistance from members of staff. Anti-social behaviour by young people after school at Parliament Hill Café continues to be an issue requiring interventions by the Constabulary and Parkguard. There have been a small number of bicycle and mobile phone thefts around the Lido and Parliament Hill Fields as well, and there have also been a significant number of indecent exposure incidents at the Vale of Health, West Heath and Golders Hill Park.
- 21. The Constabulary continue to build a strong collaborative relationship with Camden MPS team as referenced in paragraph nine, and Anti-Social Behaviour (ASB) warning notice training is planned for the end of January as a joint initiative between the Constabulary and the Camden MPS team.

Corporate & Strategic Implications

- 22. The projects and works outlined in this report contribute towards the achievement of the three aims set out in the City of London Corporate Plan: Contribute to a flourishing society, Support a thriving economy and Shape outstanding environment.
- 23. The projects and works outlined in this report contribute towards the achievement of the Hampstead Heath Management Strategy 2018-2028 Strategic Outcomes A: The Heath is maintained as a flourishing green space and historic landscape, B: Improved quality of life for Heath visitors, C: The Heath is inclusive and welcoming to a diverse range of visitors and D: Greater number of and diversity of People taking care of the Heath.

Financial Implications

24. Procurement of a new digital platform as noted in paragraph 16 may lead to additional costs. Costs will be incurred for the use of Parkguard when needed.

Resource Implications

25. No impact foreseen.

Climate Implications

26. Included within the annual plan for 2023/24 are a series of projects which contribute towards achieving the City of London's Climate Action Strategy, which was launched in October 2020. A key part of the strategy is conserving and enhancing biodiversity alongside reducing carbon emissions. The Climate Action Strategy will be embedded into future strategies which are currently being drafted

within the Natural Environment Division.

Legal Implications

27. Legal comments are contained within the body of the Report.

Risk Implications

28. Risks are monitored and recorded through the Departmental Risk Register.

Equality Implications

29. No impact.

Security Implications

30. Security implications are monitored and recorded thought the Departmental Risk register.

Appendices

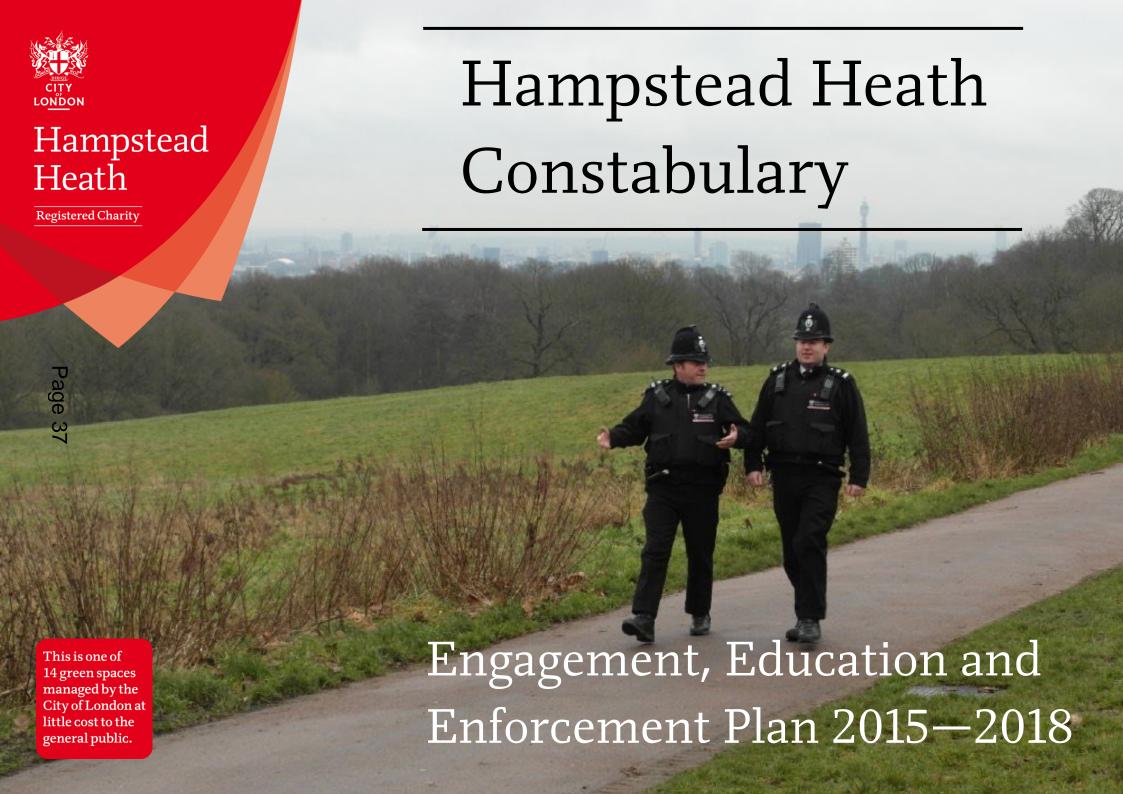
- Appendix 1: Hampstead Heath Constabulary Engagement, Education and Enforcement Plan 2015—2018
- Appendix 2: Constabulary Annual Report 2017
- Appendix 3: Constabulary Dashboard October 2023
- Appendix 4: Constabulary Dashboard November 2023

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Welcome to the Engagement, Education, and Enforcement Plan 2015-2018 Hampstead Heath's Constabulary strategy to keep visitors, staff and the environment safe. This plan supports the City of London Corporation Plan 2015 –2019 and the Hampstead Heath Management Plan, 'Towards a Plan for the Heath' 2007 - 2017.

About Hampstead Heath

Hampstead Heath is one of London's most popular open spaces, situated just six kilometres from Trafalgar Square. An island of beautiful countryside, the magic of Hampstead Heath lies not only in its rich wildlife and extensive sports and recreational opportunities, but also in its proximity and accessibility to millions of people. There is a zoo, an athletics track, an education centre, extensive children's facilities, three swimming ponds and a Lido.

Biodiversity in the city

Hampstead Heath's mosaic of habitats provides a resource for wildlife just six kilometres from the centre of London. It is of national as well as regional importance.

The City of London aims to maintain and extend the Heath's status as one of London's less places for wildlife. Hampstead Heath features a number of priority species entified in the UK Biodiversity Action Plan.

⊕ Sport

mpstead Heath provides excellent facilities for organised sport. With a lack of open space in surrounding densely populated boroughs, Hampstead Heath has a crucial role to play in providing sporting opportunities and promoting good health.

Acts of crime committed on Hampstead Heath or behaviours by individuals that are in contravention of the byelaws and regulations of Hampstead Heath continues to remain low. This is achieved through effective Engagement, Education & Enforcement. During the months January – December 2014 the Hampstead Heath Constabulary recorded the following;

Engagement - Providing advice/assistance to the public were logged by Hampstead Heath Constabulary.

Education – Advice, or formal warnings issued to individuals for contravention of byelaw offences.

Enforcement – The Hampstead Heath Constabulary prosecute Byelaw offences in a Magistrates Court.

Through Engagement, Education and Enforcement the role of the Hampstead Heath Constabulary is to:-

- Protect and ensure the safety of persons visiting Hampstead Heath
- Protect and ensure the safety of persons that work within Hampstead Heath
- Protect the wildlife and environment which makes up Hampstead Heath
- Work with other departments and agencies both internally and externally to achieve the above objectives.



What is the Hampstead Heath Constabulary

The 1989 Hampstead Heath Reorganisation Act allows the City of London to carry out functions under the Ministry of Housing and Local Government Provisional Order Confirmation (Greater London Parks and Open Spaces) Act 1967.

Constables are sworn in under Article 18 of the Ministry of Housing and Local Government Provisional Order Confirmation (Greater London Parks and Open Spaces) Act 1967. A Local Authority may procure officers appointed by them for securing the observance of the provisions of all enactments relating to open spaces under their control or management and of byelaws and regulations made thereunder to be sworn in as a Constable for that purpose but any such officer shall not act as a Constable unless in uniform or provided with a warrant.

Operating 365 days of the year, The Hampstead Heath Constabulary was established in 1992, to protect the Heath and its users through a series of byelaws. The byelaws are covered by criminal law legislation. The Constabulary may be called upon to enforce Byelaws, Regulations, Common Law and Criminal Law, protect the City of London Corporation property and provide a response to any incident that may spoil the enjoyment of Heath users. More serious incidents of a criminal nature are dealt with by the Metropolitan Police Service assisted by the Hampstead Heath Constabulary





The Hampstead Heath Constabulary is made up of:-

- 10 constables
- 2 Sergeants
- The Constabulary is overseen by a Constabulary Manager who reports to the Hampstead Heath Superintendent
- Two of the ten constables patrol and support the work of the Constabulary with trained working police dogs.

The Constabulary has a number of duties that it has to undertake, these include:-

- Patrolling on a regular basis, on foot, mountain bike and when necessary in marked vehicle(s) covering the entire area of Hampstead Heath; this includes Golders Hill Park, The Hampstead Heath Extension, West Heath, Sandy Heath and Parliament Hill
- Responding to incidents and calls made by staff on the Heath
- Responding to incidents and calls made by members of the public using the Heath
- Enforcing byelaws which may include or result in the arrest and prosecution of offenders
- Providing reassurance, security and safety at planned events and activities held on the Heath
- Working with the Metropolitan Police Service as a liaison point in relation to broader policing issues that may affect Hampstead Heath.

"The Hampstead Heath Constabulary plays an important role in the overall management, maintenance and safety of the Open Spaces of Hampstead Heath.

Our key purpose is about 'Keeping the Heath Safe & Protected'. We must do this in a visible manner and style that enhances the visitor experience."

Vision, Values and Environment

Vision

To be the very best at providing a timely effective and appropriate response when called upon by visitors, staff and other departments or agencies, internal or external.

The Constabulary team will achieve this through;

- Listening and working with our visitors to better understand their needs
- Working with our committees to better understand their priorities
- Working in partnership with internal departments & external agencies to solve problems together that support their own and the Constabularies priorities

Values

The values of the Constabulary define the way upon which we operate individually and collectively. To this end we will;

• Expect our officers to be of smart appearance and trained and equipped to deal with all incidents and issues that arise.

Expect our officers to be visible and approachable

Expect our officers to treat every interaction or engagement in a professional manner.

Environment

The Constabulary patrol and respond to incidents and issues on a daily basis throughout the Heath. Within areas of the Heath where there is likely to be higher concentrations of visitors and staff, to ensure their safety and security and to reduce crime, antisocial behaviour and the committing of byelaw offences the Constabulary will where necessary conduct effective targeted patrols. These areas include;

1. Parliament Hill

Tennis Courts, Running Track, Children's Play Areas, Lido, Adventure Play Area and One O'clock Club

2. Golders Hill Park

Zoo, Café, Tennis Courts

3. Ponds

Mens, Ladies and Mixed Bathing Pond and angling ponds

Performance Highlights

The Constabulary is proud of the service that it provides to visitors and staff of the Heath and how it supports the protection of the Heath environment.

There are no two incidents that are the same and every day the Constabulary is expected to meet the on-going challenges that are presented. Looking back during the periods under review, performance highlights include:

During the period April 2016 to March 2017, the constabulary have dealt with a variant of incidents, including multiple helicopter landings, responding to medical incidents and incidents of exposure. They have continued to develop their working relationship with external stakeholders,, including the Metropolitan Police and British Transport Police.

In 2016/17, Byelaw offences were presented to the Magistrates Court. 27 cases were prepared and 23 were put before the Magistrates court. Fines and costs ranged from £120 for a cycling offence up to £948 for a dog control offence.

HHC has continued to provide on-site policing for larger events, including the annual funfairs, the Affordable Art Fair, Grow London and the Circus where animal rights activists once again attended in 2016. HHC also represents the City of London with a managed presence on Parliament Hill during New Year's Eve celebrations thereby preventing the negative impact suffered by other similar sites across North London. Popular fairs at East Heath during Easter, Whitsun and August attract significant numbers of visitors. The high visibility presence of the Constabulary results in no reports of serious crime or anti-social behaviour.

HHC continues to work closely with, and seek support and advice from, the Terrence Higgins Trust (THT) and the Camden LGBT Forum with regard to the West Heath Public Sex Environment (PSE). A change in personnel at THT has delayed the City of London in moving forward at this stage with outreach work.

HHC continues to provide an effective and efficient policing service on Hampstead Heath and Highgate Wood. During 2016/17 officers dealt with 2,513 incidents, including dealing with medical emergencies and fatalities. On the Heath



Priorities

Our priorities provide the overarching framework within which we will meet and exceed our priority performance indicators.

		Engagement	Education	Enforcement	Performance Outcomes
Page 42	Making every contact count	Involve you more in keeping Hampstead Heath safe Listen, understand and respond to you in way that best suits your needs Continue to work with neighbourhood & Heath groups to better understand the needs of those that we provide a service to	Continue to work with local schools and youth groups. To hold and support events and activities on the Heath where education messages can be conveyed	To deliver enforcement activities in a professional, safe and ethical manner	Improve the satisfaction levels of users of the Constabulary services
	Quality of service	Enhance existing performance management arrangements for Constabulary officers Provide safe, secure and accessible Open Spaces and services for the benefit of London and the nation	To use different forms of media, including new media to convey Heath education messages Undertake quality call backs on victims of crime on the Heath or those using the Constabulary services	Work with partners to secure sufficient resources to deliver an efficient and effective service To present enforcement prosecutions to courts in a timely and professional manner	Reduce the number of incidents of antisocial behaviour on the Heath
	Leadership	Encourage and enable all staff to take ownership and lead change to make a positive difference every day Manage, develop and empower a capable and motivated work force to achieve high standards of safety and performance	Provide focused learning opportunities for staff and volunteers to feel confident in meeting the changing needs of the Constabulary Work collaboratively with other stakeholders and public bodies to continue to improve service delivery	Create an enforcement plan outlining specific proactive enforcement activities that augments the Engagement, Education and Enforcement plan	Provide leadership at all levels to support performance

Priority Performance Indicators

Linked to our Priorities our Priority Performance Indicators are the specific priority activities that we will undertake:

	Priority Area	Action Area	Performance Target
1	Dog control	Targeted & intelligence led patrols in defined dog control areas	Minimum two patrols daily in dog control hotspots
2	Dog control	Dog control related incidents	90% conviction rate for all dog control related prosecutions
3	Dog control	Promoting responsible dog ownership	Through the Dogs Trust hold 8 dog micro chipping and education Roads Shows
4	Cycling	Targeted & intelligence led patrols in defined non cycle areas	Minimum two patrols daily in non- designated cycling hotspots
5	Cycling	Cycling related incidents	90% conviction rate for all cycling related prosecutions
6	Cycling	Promoting responsible cycling	Through engagement and education promote safe cycling in the Division
7	Youth Engage- ment (litter & anti-social behaviour)	Targeted patrols in areas where high concentrations of school children and young adults will be assembled	Minimum 1 patrol daily during peak periods when school children and young adults will be congregated on Heath
8	Youth Engage- ment (litter & anti-social behaviour)	Targeted engagement opportunities at youth events on the Heath	Work with local youth groups, through engagement and education, promote responsible use of the green spaces
9	Youth Engagement (litter & anti-social behaviour)	Targeted engagement opportunities at schools surrounding Heath	Work with the OSD Learning Team to deliver to local schools a proactive response to littering & anti social behaviour
10	Lido	Targeted patrols during periods where there will be high concentrations of visitors to Lido	Frequency of patrols to be defined by Sergeants based upon risk assessment
11	Lido	Reducing instances of serious crime	Deployment of 'Knife Arch' during defined peak periods.
12	Lido	Monitor the Lido Response Plan	Carry out a briefing at the start of the summer and debrief following the implementation of Lido Response Plan
13	Public sex environments	Targeted patrols to reduce instances of anti-social behaviour, crime and litter	Frequency of patrols to be defined by Sergeants based upon risk assessment
14	Public sex environments	Supporting Outreach work	Support Terrence Higgins Trust outreach workers when patrolling the PSE

HAMPSTEAD HEATH CONSTABULARY ENGAGEMENT, EDUCATION AND ENFORCEMENT PLAN 2015—2018



Contact Information

The Constabulary can be contacted on the following

By telephone: 020 8340 5260

You should however always first consider whether dialling

999 is more appropriate if there is:

- Danger to life
- Serious injury to property or person
- A crime is in progress
- An offender has been detained and causes a risk to other people

Face to face

If you would like to speak to us face to face please either phone or e-mail us on the numbers provided and we can arrange to meet with you at a suitable and convenient location at Hampstead Heath

Email: HH-Constabulary@cityoflondon.gov.uk

Do You Have Feedback on our Plan? If you have any queries in relation to our plan please contact:

Constabulary Manager

City of London

Heathfield House

432 Archway Road

London N6 4JH

Telephone: 020 7332 3322

Email: HH-Constabulary@cityoflondon.gov.uk

Web: www.cityoflondon.gov.co.uk/hampsteadheath

Twitter: www.twitter.com/CityCorpHeath

HAMPSTEAD HEATH CONSTABULARY ENGAGEMENT, EDUCATION AND ENFORCEMENT PLAN 2015-2018

Appendix 2

Committee	Dated:
Hampstead Heath Consultative Committee	19 June 2017
Subject:	Public
Annual Report on Hampstead Heath Constabulary for the period 1 April 2016 to 31 March 2017	
Report of:	For Discussion
Superintendent Hampstead Heath	
Report author:	
Richard G Gentry, Open Spaces & Heritage Department	

Summary

This report reviews the performance and effectiveness of the Hampstead Heath Constabulary during the period 1 April 2016 to 31 March 2017. During this period the Constabulary attended 2,513 occurrences/incidents, which is an increase of 4% on the previous year. The Constabulary's primary function is enforcement, 2,154 enforcement actions were carried out in 2016/17 representing a 28% increase on the previous year. All enforcement continues to involve elements of engagement and education. The details of this work, along with many other aspects of the Teams work are included in this report. As with previous years, the Team achieved these outcomes through a clear strategy and shared vision whilst adopting a partnership approach drawing upon the resources and capabilities of a number of stakeholders.

Recommendations

It is recommended that:

- Members note the contents of this report, and, in particular, recognise the continuous development and improvement of the Hampstead Heath Constabulary's performance across a range of activities.
- Furthermore, Members are asked to note the role the Hampstead Heath Constabulary plays helping to ensure that Hampstead Heath remains a safe, appealing and enjoyable place for millions to visit each year, by reducing the fear of crime and anti-social behaviour.
- Members give their views in relation to the Priority Activities for the period 2017/18.
- Members support the continuation of partnership work on Hampstead Heath during 2017 by the Hampstead Heath Constabulary, Terrence Higgins Trust and other stakeholders and partners.

Main Report

Background

- 1. The overall objective of the Hampstead Heath Constabulary (HHC) is to provide a professional, efficient and effective Constabulary Service for Hampstead Heath, to educate its visitors and users on appropriate and responsible behaviour, to engage with users and stakeholders, and to enforce byelaws, deter and prevent anti-social behaviour, and reduce the fear of crime through a range of tactics of which visible high-profile patrolling is the most prominent. The approach adopted in achieving this objective is through engagement, education and ultimately enforcement. HHC provides a vital role in the safe management of large events across the Open Space and maintain an excellent relationship with the Metropolitan Police, London Ambulance Service, The Air Ambulance (HEMS) and London Fire Brigade enhancing the effectiveness of all those organisations when attending incidents across the Open Space.
- 2. In 2016/17 HHC Officers introduced regular patrolling at Queen's Park in order to provide reassurance to staff and visitors plus introducing the visitors to the concept of byelaws and the benefits of good behaviour within the Park.

Current Position

- 3. The HHC has had a full complement of staff since the middle of 2016, following the recruitment of 2 Officers. Resourcing comprises of a Constabulary Manager, who also manages Queen's Park, two Sergeants working across two Teams, and ten Constables. This resource includes two Constable Dog Handlers with general purpose trained police dogs.
- 4. Recruit training was delivered in house by the Sergeants who deliver a bespoke training package. All other mandatory training has been completed. This training includes First Aid, Officer Safety Training, Diversity Awareness, Safeguarding and Police Dog licensing.
- 5. One Sergeant continues to offer Conflict Resolution training to staff across the Department.
- 6. The other Sergeant has now completed an accreditation in the delivery of Critical Incident Debriefing and has delivered this service to colleagues from various Departments in the days following particularly traumatic events.
- 7. The HHC has continued to provide on-site policing for larger events, including the annual funfairs, the Affordable Art Fair, Grow London and Zippos Circus.

Circus

8. In October 2016 the use of Heathlands by Zippos Circus coincided with repeated visits from Animal Rights Activist groups. HHC Officers faced periods of sustained hostility, provocation and abuse, often being filmed and recorded for

- subsequent publication on 'You Tube' type media sites. It is to the credit of the Team that no serious incidents took place.
- HHC also represented the City of London with a managed presence on Parliament Hill during New Year's Eve 2017 celebrations. Although numbers are difficult to ascertain, it is estimated that there were several thousand people in attendance.
- 10. HHC continues to provide a service 365 days of the year, with patrols carried out throughout the day and night from a patrol base on Hampstead Heath.

First Aid

11. All HHC Officers are trained in First Aid and defibrillator use. During the year 76 medical emergencies were attended. To assist the London Ambulance Service 14 patients were transported to local A & E Departments in 2016/17 by HHC vehicles.

Missing people

12. The Heath and associated open spaces, by their nature often become a venue of choice for those most vulnerable within society. Throughout the year the HHC received reports of and assisted in the safe searches of 106 missing people.

Drones

13. The issue of drones has continued throughout the year. Members will be aware that guidance is being prepared to clarify how and where drones may be used on Hampstead Heath. In 2016/17 HHC Officers attended to 40 separate incidents where drones were in use, including the weekly attendance on the Heath Extension of The London Drone flying Club. Consistent advice has been given to drone enthusiasts who have been receptive and supportive in all cases.

Partnership Working

- 14. HHC continues to work closely with, and seek support and advice from, the Terrence Higgins Trust (THT) and the Camden LGBT Forum with regard to the West Heath Public Sex Environment (PSE). THT provided diversity training to all HHC Officers during the year, as well as providing outreach sessions on the West Heath PSE. It is proposed that we continue this partnership work, and engage THT to provide outreach session in 2017. The cost to the City of London for these sessions will be in the region of £6,000, and will be funded by the Superintendents Local Risk Budget.
- 15. The Dogs Trust continued to attend the Heath on a monthly basis and once again supported the "Give it a Go" event at Parliament Hill Fields in July 2016.
- 16. Communication between the Metropolitan Police (MPS) and the HHC remains at the forefront of the Teams work. HHC are afforded the privilege of being the only body outside the MPS to have access, under licence, to MPS radio

transmissions. Such transmissions are regulated by the highest levels of security and allowing HHC this access is clear proof of the professionalism of the Team and the benefit to the MPS. The MPS have recently implemented a new control and dispatch radio system for their own resources that forms part of their Borough amalgamation work. HHC ensured they were incorporated into these changes and Airwaves Direct UK are currently reprogramming HHC radios to ensure continuity of use.

17. Links are also kept strong through engagement in local Safer Neighbourhood Panels and residents meetings.

Providing an Effective Frontline Service

- 18.HHC continues to provide an effective and efficient policing service across Hampstead Heath, Highgate Wood and now Queen's Park. During 2016/17 Officers dealt with 2,513 separate incidents, including dealing with medical emergencies and fatalities. This can be extremely stressful for Officers but, as ever, they demonstrated their resolve and professionalism.
- 19. The Lido Response Plan is reviewed by the Sergeants each year and continues to be used by the HHC and Lido staff to manage visitor behaviour within the facility. Effective use of this plan prevented any incidents of serious anti-social behaviour throughout this reporting period. On three occasions a knife arch deployed at the entrance to the Lido. Use of the arch is resource intensive however; it is a deterrent and helps to enforce the message that anti-social behaviour will not be tolerated.
- 20.A Sergeant is currently leading a project within the Division to design and implement a 'Trigger Event' plan. This will create a bespoke process for the identification and enhanced management of those few days a year when visitor numbers and risk to safety are significantly increased. This is usually due to heatwave weather conditions. This plan will roll out during the summer season of 2017.
- 21. At the beginning of the year the HHC undertook an internal review aimed at enhancing its patrol and enforcement strategy to focus on those issues that affected visitors most. Certain byelaws were given priority and some ancillary activity was ceased.
- 22. At the end of the year this change in focus produced the following outcomes;
 - Cases of illegal cycling resulting in enforcement 656 (an increase of 58%)
 - Cases of poor dog control resulting in enforcement 158 (an increase of 151%)
 - Court prosecutions 27 (an increase of 117%)

Reports of Misconduct

23. There have been no formal complaints made against any HHC Officers during this reporting period.

Constabulary Performance Objectives

- 24.HHC dealt with 2,154 enforcement actions in total representing an increase of 28%. This comprised of 5 arrests, 27 summary prosecutions, 1,409 formal warnings and 714 stop accounts. HHC Performance Statistics are detailed in Appendix 1.
- 25.23 cases were heard at Magistrates Court with a successful outcome and 4 cases are still to be heard. (Appendix 2).

Recommendations and Proposals for 2017/18

- 26. An Engagement, Education and Enforcement Plan was produced in 2015, which defines the role of the HHC as follows:
 - Protect and ensure the safety of persons visiting Hampstead Heath.
 - Protect and ensure the safety of persons that work within Hampstead Heath.
 - Protect the wildlife and environment which makes up Hampstead Heath.
 - Work with other Departments and agencies, both internally and externally, to achieve the above objectives.
- 27. The views of this Committee are sought with regard to the HHC continuing with the current Engagement, Education and Enforcement Plan priorities for the period 2017/18. The current priority activities (see Appendix 3) provide an overarching framework within which the HHC will aim to meet or exceed their priority Performance Indicators.
- 28. A copy of the Constabulary Engagement, Education and Enforcement Plan 2015-2018 can be found at Appendix 4.

Corporate & Strategic Implications

- 29. The work of the HHC during 2016/17 continues to meet the City of London Corporate Plan 2015 2019, Strategic Aims "To provide valued services, such as education, employment, culture and leisure, to London and the nation."
- 30. The work of the Constabulary meets with the Departmental Strategic Objectives by "Widening and developing what we offer to Londoners through education, biodiversity and volunteering".

Implications

31. Any legal implications of the work of the HHC have been included in the body of the report.

Conclusion

32. This report sets out the breadth of work undertaken by the HHC in 2016/17 in providing a professional, efficient and effective service for Hampstead Heath. The

relatively low level of serious crime and anti-social behaviour on the Heath demonstrates the effectiveness of the uniformed presence of the Constabulary in reassuring visitors and deterring crime.

Appendices

- Appendix 1 Constabulary Performance Statistics 2015 / 16
- Appendix 2 Process by Summons Magistrates Court Cases 2015 / 16
- Appendix 3 Priority Activities 2015
- Appendix 4 Hampstead Heath Constabulary, Education and Enforcement Plan 2015 -2018

Richard G Gentry

Constabulary and Queen's Park Manager / Open Spaces & Heritage Department T: 020 7332 3322

E: richard.gentry@cityoflondon.gov.uk

HAMPSTEAD HEATH CONSTABULARY	PERFORMANCE DASHBOARD OCT-23	
Incident Patrol Type	Count of patrols relative to work plan priorities	
CODE		Locations of Patrols
PAC No cycling - targeted patrols in non cycling areas and pathways	96	Hampstead Heath, GHP, Sandy Heath, Heath Extension, Queens Parl
PAA Dog control - intelligence led targeted patrols	81	Hampstead Heath, Heath Extension, GHP, Queens Park
PAM Reduce sexual offences by targeted patrols	39	Sandy Heath, South Meadow, West Heath
PAM PSE patrols	67	West Heath, GHP
PAK Reduce instances of ASB by targeted patrols	124	Hampstead Heath, Heath Extension
PAJ Reduce serious crime by targeted patrols	91	Hampstead Heath
MO2 General patrols	185	Hampstead Heath, Queens Park, Heath Extension, GHP, Sandy Heath
PAI Targeted patrols of swimming facilities	33	Hampstead Heath Ponds
RQC Indecent Exposure	2	Heath Extention, Hampstead Heath, GHP
Byelaw Offences committed Relative to incident types		Times of byelaw Offences
	a 1.	

COL	DE BYELAW OFFENCE		Result	Location	
PAK	Byelaw 13 Cycling on prohibited path	x3	Recodred Formal warning	Sandy Heath	1300hrs - 15:30hrs
PAK	Byelaw 11 - Filming without a permit	x2	Recorded Formal warning	Parliament Hill View Point & GHP	1230hrs - 1330hrs
PAI	Byelaw 21/23 - Dog Control & Permits	x3	Recorded Formal warning	Hampstead Heath & GHP	13:30hrs - 14:30hrs
PAA	Byelaw 17 no person shall leave a vehicle unattended or after closing hours	x9	Recorded Formal warning	EHCP & JSCP	20:30hrs - 22:00hrs
PAH	Byelaw 4/5 no person shall climb into or onto enclosed or prohibited area	x2	Recorded Formal warning	Model Boating Pond	13:30hrs

PAA By	yelaw 17 no person shall	leave a vehicle una	attended or after closing hours	x9	Recorded Formal warning	El
PAH B	yelaw 4/5 no person sha	ll climb into or onto	enclosed or prohibited area	x2	Recorded Formal warning	N
Crimina	l offences reported and/o	or assisted MPS/LA	AS			
က် CODE	OFFENCE	No. INCIDENTS	ACTION/ENGAGEMENT	Location		
D MO3	HEMS Landing	2	Males detained /arrested for	OPD		
RWL ת	Assault	3	Individuals Physically assaulte	ed - Parliame	ent Hill	
RCE	58C. Criminal damage	2	Contractors vehicle possible b	reakin Track		
RWU	105B. Racially aggrava	1	Males arrested for racially abo	using Officer	s & foe possession of Class A Di	ugs
RQC	Indecent Exposure	6	Report of Naked males on the	e Heath		
RCD	2B. Possession of con	26	Youths smoking Cannabis			
PAK	Reduce instances of A	9	Group of youths at PH cfe thr	eatening Pub	olic	
RTD	Theft from the persor	2	Phone Snatching			
RR	Robbery	1	Robbery Lido/Lido CP area 5 >	suspects all	armed with Machetes.	
PAM	Reduce Sexual Offenc	6	PSE Prevention patrol W Heat	th		
MO5	Personal Accident / Ir	3	Injuries to MoP			

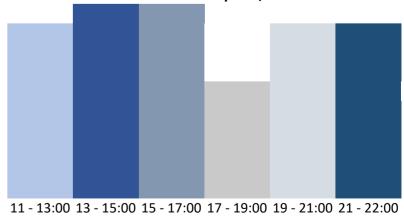
Other deployment/actions

ТҮРЕ	NUMBER
Missing persons assist. Search	4
Community Engagements - Fun Fair - static visits	8
Dog Walking Licence Enagament patrols	43
Facility collections	7
Homeless persons intervention	6
Telephone calls from Public	314
Telephone calls from Staff	49
Radio calls from staff	301
Email to HHC web address	82
MPS Airwaves Calls	57

Times of criminal related offences and assistance

_	
	17:30hrs
	18:30hrs - 21:00hrs
	22:00hrs - 06:00HRS
	21:00hrs
	13:00hrs - 20:30hrs
	13:30hrs - 16:30hrs
	14:30:30hrs - 18:00hrs
	14:00hrs - 18:00hrs
	21:00HRS
	12:00hrs - 20:00hrs
	10:00hrs - 22:00hrs

Overall break down of byelaw/criminal offences



HAMPSTEAD HEATH CONSTABULARY	PERFORMANCE DASHBOARD	Nov-23

Incident Patrol Type CODE	Count of patrols relative to work plan priorities
PAC No cycling - targeted patrols in non cycling areas and pathways	54
PAA Dog control - intelligence led targeted patrols	41
PAM Reduce sexual offences by targeted patrols	28
PAM PSE patrols	44
PAK Reduce instances of ASB by targeted patrols	118
PAJ Reduce serious crime by targeted patrols	37
MO2 General patrols	145

Locations of Patrols

Hampstead Heath, GHP, Sandy Heath, Heath Extension, Queens Park Hampstead Heath, Heath Extension, GHP, Queens Park Sandy Heath, South Meadow, West Heath West Heath, GHP Hampstead Heath, Heath Extension Hampstead Heath Hampstead Heath, Queens Park, Heath Extension, GHP, Sandy Heath Hampstead Heath Ponds

Times of byelaw Offences

Heath Extention, Hampstead Heath, GHP

Byelaw Offences committed Relative to incident types

PAI Targeted patrols of swimming facilities

RQC Indecent Exposure

CODE	BYELAW OFFENCE		Result	Location	
PAK	Byelaw 32 comitting a nuisance contrary to public decency and propriety	x4	Recodred Formal warning	Pier - Hampstead #1 Pond	15:30hrs - 19:00hrs
PAK	Byelaw 9 No person shall remain in area after closing times	x2	Recorded Formal warning	Parliament Hill & Pryors Field	17:00hrs - 18:30hrs
PAI	Byelaw 41 no person shall bath or engage in fishing without consent	x8	Recorded Formal warning	Heath Ponds	15:30hrs - 18:30hrs
PAA	Byelaw 17 no person shall leave a vehicle unattended or after closing hours	х3	Recorded Formal warning	EHCP, Lido CP & JSCP	20:30hrs - 19:00hrs
U PAC	Byelaw 13 no cycling on paths or areas unless apporoved for that purpose	x2	Recorded Formal warning	Sandy Heath & Heath Extention	13:30hrs - 17:30hrs
D PAL	Byelaw 8 no person shall Camp out in any open space without consent	x3	Recorded Formal warning	Preachers Hill & Mixed Pond Meadow	12:30hrs - 16:30hrs
2 PAH	Byelaw 4/5 no person shall climb into or onto enclosed or prohibited area	x1	Recorded Formal warning	Hampstead Heath Ponds and #1 Pond Wier	15:20hrs - 19:00hrs

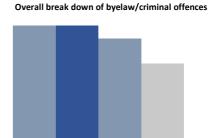
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On Criminal offences reported and/or assisted MPS/LAS

CODE	OFFENCE	No. INCIDENTS	ACTION/ENGAGEMENT Location	Times of criminal related offences and assistance
RRC	Robbery	4	Bike theft at Lido and phone snatching aroung PH fileds	13:30hrs - 17:30hrs
MO2/MO	DE Medical Emmergenci	5	Members of the Public suffering various injuries whiles on the Heath. Transported to Royal Free Hospital	12:00hrs - 19:00hrs
RBT	Drug related	3	x2 Males found unresponsive at West Heath, LAS attended. Suicidal Female found by Hamstaed #1 Pond, Met attended	16:00hrs - 21:30hrs
PAK	ASB	28	School Kids smoking cannabis aorund PH Café area and also throwing fireworks in the direction of other park users	13:30hrs - 21:00hrs
RQC/PAN	M Indecent Exposure	11	Report from the MPS regarding x3 separete indecent exposure aound VoH, West Heath and GHP	16:30hrs - 21:00hrs

Other deployment/actions

ТҮРЕ	NUMBER
Missing persons assist. Search	8
Community Engagements - Fun Fair - static visits	11
Dog Walking Licence Enagament patrols	43
Facility collections	5
Homeless persons intervention	6
Telephone calls from Public	318
Telephone calls from Staff	32
Radio calls from staff	127
Email to HHC web address	58
MPS Airwaves Calls	61



11 - 13:00 13 - 15:00 15 - 17:00 17 - 19:00

Committee(s):	Date(s):
Hampstead Heath Consultative Committee	15 January 2024
Subject:	Public
Current structure of North London Open Spaces	
Which outcomes in the City Corporation's Corporate	1, 2, 3, 4, 5, 11 & 12
Plan does this proposal aim to impact directly?	
Does this proposal require extra revenue and/or capital	No
spending?	
If so, how much?	N/A
What is the source of Funding?	N/A
Has this Funding Source been agreed with the	N/A
Chamberlain's Department?	
Report of:	For information
Executive Director, Environment	
Report author:	
Bill LoSasso, Assistant Director	

Summary

This report provides Committee Members with an update on the current structure of North London Open Spaces – the sub-division of the City of London Corporation that oversees Hampstead Heath – following the implementation of the Corporation's Target Operating Model.

Recommendation

Members are asked to:

Note the content of the report.

Main Report

Target Operating Model (TOM)

- 1. The Corporation recently initiated a corporate reorganisation, referred to at the Corporation's new "Target Operating Model" (TOM).
- 2. As a result of TOM and a successor effort, TOM2, there is now an updated structure for officer oversight of the charities that comprise North London Open Spaces, including Hampstead Heath.
- 3. This basic organisation of North London Open Spaces is attached for reference as Appendix 1.

Current structure

4. The Corporation has five corporate departments (Chamberlain's, City Surveyor's, Comptroller and City Solicitor's, Town Clerk's Department, and

- Remembrancer's Office) and three service departments (Community and Children's Services, Innovation and Growth, and Environment).
- 5. The Environment Department was formed via the combination of three former departments, including the former Open Spaces Department. It is the largest and most complex department in the Corporation, with over 850 staff working in 25 locations providing key front-line services to the Corporation and beyond and is divided into five divisions (Natural Environment, City Operations, Planning and Development, Port Health and Public Protection, and Business Services).
- 6. The Natural Environment Division (formerly the Open Spaces Department) which is led by the Director Natural Environment manages over 11,000 acres of open space within and beyond London. These open spaces operate as nine charitable trusts and their general purpose is their preservation as open spaces for the recreation and enjoyment of the public. The open spaces are: Epping Forest, Burnham Beeches & Stoke Common, Coulsdon & Other Commons, West Wickham Common & Spring Park, Hampstead Heath, Highgate Wood, Queen's Park and West Ham Park.
- 7. Within the Natural Environment Division there are five sub-divisions. One of them North London Open Spaces (NLOS) oversees Hampstead Heath, Highgate Wood, Queen's Park, and West Ham Park.
- 8. NLOS operates pursuant to the oversight and strategic direction of two committees of the Corporation: 1) Hampstead Heath, Highgate Wood, and Queen's Park Committee, and 2) West Ham Park Committee.
- 9. In addition, the new Natural Environment Board (formerly Open Space Committee) is an overarching policy and strategic body in relation to the activities of the Corporation's Natural Environment Division. The Natural Environment Board is not a management committee, and Hampstead Heath continues to operate pursuant to the Hampstead Heath, Highgate Wood, and Queen's Park Committee.
- 10. NLOS is led at the officer level by an Assistant Director (Superintendent), who is responsible for its day-to-day leadership. The management team of NLOS consists of the Assistant Director (Superintendent) and their four direct reports:
 - a. Head of Conservation, whose team is responsible for arboriculture, day-to-day management of Hampstead Heath (excluding Golders Hill Park and Parliament Hill), ecology, conservation, and waste management.
 - b. Head of Operations and Parks, whose team is responsible for Queen's Park, West Ham Park, and the remaining portions of the Heath (Golders Hill Park, Parliament Hill, and all swimming sites and operations). In addition, the Head of Operations and Parks is responsible for health & safety and other operational matters across NLOS.

- c. Head of Development and Partnerships, who will lead a diverse team responsible for events, communications, volunteering, and income generation and fundraising on the post is filled.
- d. Office Manager, whose team provides administrative and other important support services to NLOS.
- 11. The organogram in Appendix 1 provides a visualisation of this structure, showing the senior management roles at NLOS and their respective areas of responsibility.

Financial Implications

12. No impact foreseen.

Resource Implications

13. No impact foreseen

Climate Implications

14. Included within the annual plan for 2023/24 are a series of projects which contribute towards achieving the City of London's Climate Action Strategy, which was launched in October 2020. A key part of the strategy is conserving and enhancing biodiversity alongside reducing carbon emissions. The Climate Action Strategy will be embedded into future strategies which are currently being drafted within the Natural Environment Division.

Legal Implications

15. No impact foreseen

Risk Implications

16. Risks are monitored and recorded through the Departmental Risk Register.

Equality Implications

17. No impact.

Security Implications

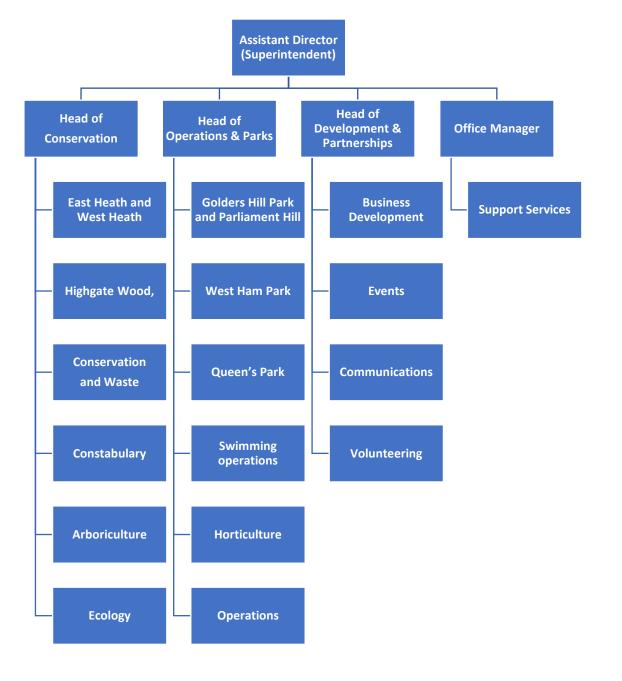
18. Security implications are monitored and recorded thought the Departmental Risk register.

Appendices

Appendix 1 – NLOS organogram (January 2024)

Bill LoSasso

Assistant Director (Superintendent), Natural Environment E: bill.losasso@cityoflondon.gov.uk



Appendix 1: Structure of North London Open Space (January 2024)

Committee(s):	Date: 15 January 2024
Hampstead Heath Consultative Committee	
Subject:	Public
Review of the 2023 Events Programme & Provisional	
Events planned for the 2024 Programme	
Which outcomes in the City Corporation's Corporate	1, 2, 3, 4, 5, 11 & 12
Plan does this proposal aim to impact directly?	
Does this proposal require extra revenue and/or capital	No
spending?	
If so, how much?	
What is the source of Funding?	
Has this Funding Source been agreed with the	
Chamberlain's Department?	
Report of:	For Discussion
Executive Director, Environment	
Report author:	
Paul Maskell, Events Manager	

Summary

This report details this year's event programme and sets out the provisional 2024 events schedule (Appendix 1).

Recommendation

It is recommended that Members:

• Approve the large and major events proposed as part of the provisional 2024 Events Programme for Hampstead Heath, as set out at Appendix 1.

Main Report

Background

- 1. The Site-Specific Events Policies (Part 2), set out the framework for making decisions about events across the City of London's Open Spaces.
- 2. As is current practice, a proposed annual event programme of large and major events will be presented in advance for approval by the Hampstead Heath, Highgate Wood, and Queen's Park Committee in consultation with the Hampstead Heath Consultative Committee for events occurring on Hampstead Heath. Similarly, an annual report reviewing the events programme will be presented to Committee at the end of each year and will include recommendations for the following year.

- 3. Proposals for events on Hampstead Heath that are received after the annual event programme report to Committee will be assessed by the Officer Event Group and referred to the Assistant Director and/or Committee, as appropriate, in accordance with the thresholds described in Table 1. The Assistant Director may choose to refer any medium or smaller event proposal to the Hampstead Heath, Highgate Wood, and Queen's Park Committee for decision, for example where the proposal is unprecedented or unusual.
- 4. The Hampstead Heath Consultative Committee will automatically be consulted on any event proposal at Hampstead Heath that is referred to the Hampstead Heath, Highgate Wood, and Queen's Park Committee for decision. The Assistant Director may also choose to consult the Hampstead Heath Consultative Committee on medium and smaller events. Such consultation may be by email or post.
- 5. 2024 events that have been confirmed have been reviewed for conformance with the events policies.

The 2023 Events Programme

- 6. This report highlights the success and learning from the 2023 Hampstead Heath Events Programme and sets out the provisional Events Programme for 2024. The 2023 Events Programme consisted of 117 sports, well-being, and music cultural events, which engaged with more than 100,000 members of the public. The 2023 programme allowed Hampstead Heath to showcase its excellent facilities and highlight the charitable contributions of the City of London Corporation to a regional, national, and international audience. At the same time, the events provided excellent entertainment, education, health and well-being opportunities for Heath visitors, an opportunity to attract new visitors, and the chance to foster good partnership working with local councils and community organisations. The Hampstead Heath Events Policy has been approved by the Hampstead Heath, Highgate Wood, and Queen's Park Committee in consultation with the Hampstead Heath Consultative Committee.
 - 7. <u>Traditional Fairs</u>: These took place over the Easter (11-day fair) and August Bank Holiday (5-day fair) weekends. The longer Easter fair was well attended and well managed. Unfortunately, the summer fair was noticeably less well attended with fewer attractions.
 - 8. <u>Kings Coronation (8 May 2023)</u>: An event was held in Golders Hill Park in conjunction with the London Borough of Barnet. This included a day-long music programme, stalls, children's workshops, and a light show finale.
 - 9. Race for Life (18 June 2023): This organisation has been holding events on the Heath for over 30 years. The event had around two hundred participants taking part in the race and helping the organisation to raise over £20,000. The numbers were slightly down on last year. The funds raised go to help to fund

- life-saving research into the causes, prevention, diagnosis, and treatment of all types of cancer.
- 10. Affordable Art Fair (AAF): The 11th edition of AAF was attended by over 16,300 visitors (up 3% year on year), and they saw £3.97 million worth of art sales going directly to galleries and their artists. The AAF team make the art fair a welcoming and accessible destination for art lovers with budgets of all sizes. Partnering and supporting the arts is equally important, and this year they gave £52,086 of in-kind and cash donations to charity / social enterprises, in particular Koestler Arts and Camden Black Creatives. We continue to explore the use of the AAF structure for a second event, as the main risk of AAF continues to be increasing tent infrastructure costs, in the region of £475,000 which impacts on the bottom line.
- 11. Night of the 10k Personal Bests (20 May 2023): We welcomed record athletic performances and record spectator and viewing figures via the BBC. Parliament Hill athletics track now proudly boasts a UK All-Comers Record time. Mizan Adane of Ethiopia ran 10,000 metres in 29 minutes and 59 seconds, which is the 11th fastest time in world history and the fastest time a woman has run this distance on a track in the UK. In the same race, Jess Warner-Judd was crowned British Champion and was selected to race for Team GB at the forthcoming World Championships. In the men's elite championship, our crowds witness two-time Olympic medallist Paul Chelimo of America run a meeting record of 27 minutes and 12 seconds. And in terms of TV viewing figures, the event was watched by a global audience, from the BBC to European Athletics and British Athletics platforms, with over 50,000 watching live from European Athletics channel alone. The 2023 event was also our most globally cosmopolitan event yet, with elite athletes travelling to Parliament Hill from as far away as New Zealand, Japan, Mexico, Chile, Kenya, USA, Saudi Arabia, Ethiopia, Finland, Norway, Italy, and Greece.
- 12. Run for your Life (10 June 2023): This timed run is one of our most popular and fun runs on Hampstead Heath, in partnership with the Armory, Jubilee Hall Trust. A total of 237 people aged between 1 and 72 years old took part across the three distances (2k, 5k and 10k). The event is in its 8th year and moved to June for 2023. Jubilee Hall Trust use this event to promote wellness and to show how fun events like this can be. Having a 2k option opens the event up to families and people new to running.
- 13. The Heath's Leisure & Event's Manager again worked in partnership with the Heath & Hampstead Society to deliver two events:

Kite Flying Festival (2 July)

This event at Parliament Hill was attended by over 1,000 people throughout the day. The kite display began with a huge banner declaring 'WE ♥ OUR HEATH' fluttering high over Parliament Hill starting the day with a fitting sentiment shared by the spectators. For the third consecutive year, the Heath & Hampstead Society was teamed up with the City of London Corporation to invite The Kite Society of Great Britain to give a display of their amazing kite flying

skills on the Heath. Spectators asked for this event (a legacy event from the first one in 2021 to mark the 150th anniversary of the Heath's official creation). As skilful as professional flyers are, they are still at the mercy of wind and weather, and this day there was a peculiar mixture of strong blustery bursts of wind, followed by a complete stillness and absence of even the slightest breeze, which made many planned kite-flying manoeuvres difficult. Nevertheless, there was plenty of fun in the children's arena, where lighter kites soared all the afternoon.

Natural Aspects Concert (3 September 2023)

The Heath & Hampstead Society ran the biggest event in its history, with around 1500 people attending at the Parliament Hill Bandstand. This free concert was a musical celebration of culture and musical styles from around the Heath, including Bengali band Bangla Shur, Jamaican Ska band The Estimators, Irish folk players The Spud Peelers, and jazz and soul sounds from John Etheridge and Vimala Rowe. In between acts, local DJ and journalist Dan Carrier played music. The Roundhouse Young Creatives provided circus skills fun, and the Heath Café laid on burgers and hot dogs. The event enjoyed sunny weather and members of the Heath & Hampstead Society worked with the Heath's team at the Corporation to ensure the area around the bandstand was cleared for the next day.

- 14. <u>Community Fun Day (4 June 2023)</u> Heath Hands held this annual event at Parliament Hill bandstand following the joint hosting of the visit of Little Amal in April, Seethrough Carnival and the Conker Championships in September. An estimated three thousand people attended these events.
- 15. Give it a Go (16 July): This event was held at Parliament Hill in partnership with the London Borough of Camden and partners from around the borough. This year we welcomed back the Mayhew dog show which provided an event with dog friendly retail outlets. Tasters were offered in the following sports: fencing, athletics, football, rugby, bowls, croquet, assault courses and lawn tennis with free tennis coaching. In addition, this year we were successful in attracting health and wellbeing practitioners giving free advice and health checks. The event attracted over 5,000 people and was attended by the Mayor of Camden, and there was positive media coverage in both local papers and lots of positive comments from attendees.
- 16. Hampstead Heath Duathlon (5 September 2023): The 23rd iteration of this event was run in partnership with the Hampstead Rugby Football Club and Jubilee Hall Trust. Participation numbers were capped at four hundred and event registration took place online, making it easier for people to take part. The event was successful, with participants ranging from local triathlon and running clubs to groups of friends in fancy dress.
- 17. <u>Zippos Circus (19 29 October 2023):</u> The circus hosted performances on the Heath again this year. Performances were better attended this year; however, numbers were still down on pre-covid performance attendance levels.

- 18. London Youth Games (18 November 2023): This event did not take place this year, as the organisers had concerns over the weather conditions and the cross-country course. They looked at their risk assessments and felt that there were potential risks to the young people running on the wet ground and decided to cancel. The afternoon event for adults The London Cross Country Championships went ahead with record numbers and was successful.
- 19. Hampstead Heath Christmas Fayre (25 November 2023 7 January 2024):
 East Heath played host to the third fayre. The event had a staggered start, beginning with a traditional Christmas tree market from 25 November with small-scale fairground rides, Christmas style chalets selling food and refreshments. Christmas tree sales commenced from 10.00am daily and the market and fair on the weekends leading up to Christmas. The fayre closed by 6.00pm. However, this year again the weather did not treat the contractor well, and numbers were down on last year.

Proposed 2024 Events Programme

- 20. The proposed 2024 Events Programme for Hampstead Heath is set out at Appendix 1. The highlights include:
- 21. The London International Cross-Country Championships (20 January 2024):
 This event will be the World Cross Country trial, for representation in the World
 Cross Country Championships in Croatia. This has necessitated the Southern
 Counties Cross Country, which was scheduled to be held on the Heath, moving
 to an alternative location for 2024. Next year, we anticipate the English national
 Cross-Country Championships retuning in March 2025
- 22. The AAF are keen to go ahead with a <u>2024 Hampstead Heath Affordable Art Fair</u>, and to host a second event in 2025, following on from the Art Fair. They are still working on details and updates will be provided in due course.
- 23. Night of the 10,000 PB's (18 May 2024): Highgate Harriers have made an application to host this event on 18 May 2024. The event will include the British Championships and Team GB trials for the Olympic Games.
- 24. <u>Hampstead Heath Film Festival (7-12 September 2024):</u> It is proposed to bring this event back in September.
- 25. Zippos Circus (17 to 27 October 2024): This event will again in 2024.

Corporate & Strategic Implications

26. The Events Programme directly supports the Hampstead Heath Management Strategy 2018-2028 Strategic Outcomes A: The Heath is maintained as a flourishing green space and historic landscape, B: Improved quality of life for Heath visitors, C: The Heath is inclusive and welcoming to a diverse range of visitors and D: Greater number of and diversity of People taking care of the Heath.

- 27. The provision of the events programme also meets the three objectives and outcomes set out in the Open Spaces Business Plan 2020-21 (a) Open spaces and historic sites are thriving and accessible, (b) Spaces enrich people's lives and (c) Business practices are responsible and sustainable.
- 28. The events programme contributes towards the achievement of the three aims set out in the City of London Corporate Plan 2018-23. Contribute to a flourishing society (1-4), Support a thriving economy (5) and Shape outstanding environments (9-12).

Financial

29. The Events Policy details the framework for event cost recovery. The associated charges for holding events are set out in the annual Fees and Charges which are review and approved by Members on an annual basis.

Resource Implications

 The Officer Event Group considers the impact on staff resources when reviewing event applications, prioritising keeping the sites open, safe, accessible, and secure.

Climate Implications

31. No Impact.

Legal Implications

32. Legal comments are contained within the body of the Report. the legal framework that governs the use of Hampstead Heath for events is set out in the Hampstead Heath events policy

Risk Implications

33. Risks are monitored and recorded through the Departmental Risk Register.

Equality Implications

34. No Impact.

Security Implications

35. Security implications are monitored and recorded thought the Departmental Risk register.

Conclusion

36. The 2023 Events Programme and the proposed 2024 Events Programme Continues to host a wide range of events that promote sport, health, and well-being, whilst contributing to achieving the Outcomes of the Hampstead Heath Management Strategy 2018-2028.

Appendices

- Appendix 1: Proposed 2024 Events Programme for Hampstead Heath
- Appendix 2: Open Spaces Departmental Events Policy Part One
- Appendix 3: Open Spaces Departmental Events Policy Part Two: Hampstead Heath

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					Commercial or				
	STATUS	SPACE	LOCATION	TYPE	community	DESCRIPTION	BUILD BEGIN	BUILD END	LIVE
	FIRMED	Heath	Track	Sports	Community	Athletics	06/04/2023	06/04/2024	06/04/2024
	FIRMED	Heath	PH and Environs	Sports	Community	London Fire brigade	11/07/2023	11/07/2023	07/12/2023
	POSED	Heath	PH and Environs	Festival	Commercial	TBC	06/09/2023	09/08/2024	09/09/2024
	FIRMED	Heath	Cross Country	Sports	Community	London Youth	16/11/2023	18/11/23	18/11/2023
CON	FIRMED	Heath	East Heath	Fun fair	Commercial	Christmas Fayre	20/11/2023	25/11/23	25/11/2023
	FIRMED	Heath	Men's Pond	Sports	Community	Life Buoys	25/12/2023	25/12/2023	25/12/2023
CONI	FIRMED	Heath	PH	Sports	Community	football comp	05/01/2024	05/01/2024	05/01/2024
CONI	FIRMED	Heath	Lido plus all three	Sports	Community	Swim/Run	09/01/2024	09/01/2024	09/01/2024
CONI	FIRMED	Heath	Bandstand	Music	Community	Concert	09/01/2024	09/01/2024	09/01/2024
CONI	FIRMED	Heath	PH Environs	Sports	Community	World Cross	15/01/2024	23/01/2024	20/01/2024
CONI	FIRMED	Heath	Lido	Other	Community	Out door Swimming	28/01/2024	28/01/2024	28/01/2024
PROF	POSED	Heath	PH	Tour	Community	Charity Run	28/01/2024	28/01/2024	28/01/2024
PROF	POSED	Heath	НН	Other	Community	Cross Country	03/02/2024	03/02/2024	03/02/2024
PROF	POSED	Heath	PH	Sports	Community	Cross Country	08/02/2024	08/02/2024	08/02/2024
PROF	POSED	Heath	EH	Schools	Community	Cross Country	10/03/2024	03/10/2024	10/03/2024
CON	FIRMED	Heath	East Heath	Fun fair	Commercial	Easter Fair	26/03/2024	29/03/2024	29/03/2024
CON	FIRMED	Heath	Track	Sports	Community	Rounders comp	07/04/2024	07/04/2024	07/04/2024
IN N	EGOTIATION	Heath	East Heath	Other	Commercial	Affordable Art Fair	24/04/2024	05/07/2024	19/05/2024
CONI	FIRMED	Heath	PH	Sports	Community	Football Comp	30/04/2024	30/04/2024	30/04/2024
PROF	POSED	Heath	PH and Environs	Athletics	Community	Cross Country	12/05/2024	12/05/2024	12/05/2024
/	FIRMED	Heath	PH	Sports	Community	Mini Tennis Comp	14/05/2024	14/05/2024	14/05/2024
	FIRMED	Heath	PH Tennis Courts	Sports	Community	Mini Tennis Comp	16/05/2024	16/05/2024	16/05/2024
PROF	POSED	Heath	Athletic Track	Athletics	Community	10k PB	17/05/2024		19/05/2024
CONI	FIRMED	Heath	East Heath	Other	Community	Walk	19/05/2024	19/05/2024	19/05/2024
	FIRMED	Heath	PH	Festival	Community	Kite Flying	02/06/2024	02/06/2024	06/02/2024
	POSED	Heath	PH	Other	Community	RUN FOR LIFE	08/06/2024	08/06/2024	08/06/2024
	FIRMED	Heath	Bandstand	Music	Community	Conker Champs	08/10/2024	08/10/2024	08/10/2024
	FIRMED	Heath	East Heath	Other	Community	Charity Run	15/06/2024	15/06/2024	15/06/2024
	POSED	Heath	PH	Other	Community	Heath Hands	21/06/2024	21/6/24	21/6/24
	FIRMED	Heath	PH	Sports	Community	Football Comp	05/07/2024	05/07/2024	05/07/2024
	FIRMED	Heath	PH and Environs	Festival	Community	GIAG	14/07/2024	14/07/2024	14/07/2024
	FIRMED	Heath	East Heath	Fun fair	Commercial	Summer Fair	20/08/2024	21/08/2024	26/08/2024
	POSED	Heath	PH and Environs	Athletics	Community	Cross Country	10/10/2024	10/10/2024	10/10/2024
	POSED	Heath	East Heath	Fun fair	Community	Circus	13/10/2024	16/10/2024	17/10/2024
	FIRMED	Heath	Track	Athletics	Community	Athletics	06/11/2024	06/11/2024	06/11/2024
	FIRMED	Heath	Track	Sports	Community	Athletics Comp	07/11/2024	07/11/2024	11/06/2024
	FIRMED	Heath	PH and Environs	Sports	Community	London Youth	13/11/24	16/11/24	16/11/24
_	POSED	Heath	PH	Athletics	Community	PB 10K	16/5/24	18/5/24	18/5/24
	FIRMED	Heath	East Heath	Fun fair	Commercial	Xmas Fayre	21/11/24	25/11/24	21/11/24
	FIRMED	Heath	Bandstand	Festival	Community	Music Festival	21/7/24	21/7/24	21/7/24
	FIRMED	Heath	East Heath	Fun fair	Commercial	Showmen's Guild	21/8/24	22/8/24	28/8/24
CON	FIRMED	Heath	PH and Environs	Festival	Community	Community Day	23/06/2024	23/06/2024	23/06/2024

PROPOSED Heath Athletics track Sports Community Athletics track reopening April (date TBC)



Open Spaces Departmental Events Policy [Part One]

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1. Policy Statement

- 1.1. The City of London Corporation holds in trust and manages a number of Open Spaces around London and beyond. Many of them have a long history of hosting events. The Open Spaces covered by this policy (see Definitions and Scope) are managed as charitable trusts. The main charitable objectives of these trusts are:
 - The preservation of the open space
 - The provision of recreation and enjoyment of the public

2. Aims

- 2.1. This Events Policy has been developed to:
 - Provide a framework for making decisions about staging events at the City of London's Open Spaces
 - Assist event organisers in understanding the decision-making process when considering an application to hold an event
 - Meet the City of London's statutory obligations and charitable objectives to preserve its open spaces and to provide recreation and enjoyment, and to meet the specific requirements of the City of London Corporation (Open Spaces) Act 2018
 - Facilitate events which are appropriate to the character of the open spaces and are high quality, safe and environmentally sustainable; and facilitate engagement, recreation and enjoyment for local communities and other Open Space users taking account of the views of stakeholders
 - Ensure that events held are well planned and have comprehensive and appropriate environmental protection measures in place

3. Definitions and Scope

3.1 Terms of reference

City of London, also referred to as "the City"	The City of London Corporation
Site	"Site" is used to refer to each particular Open Space within
	the scope of this policy
Location	"Location" refers to specific locations or areas within the Site.
Open Spaces	"Open Spaces" is used to refer collectively to all the Sites
	within the scope of this policy.

Event	This policy applies to all events proposed to be held on the Open Spaces, except where specifically excluded (see section 'Events covered by this policy')
	Events controlled by this policy usually include the setting aside of a particular area, the provision of facilities or infrastructure.
Superintendent	The Superintendent is the Senior Officer responsible for the management of each of the Sites. The Superintendent has been delegated authority by the City to authorise 'events and entertainments'. The Officer Event Groups will make recommendations to the Superintendent or Committee for the approval or refusal of events.
Committee	The City of London operates a Committee System of elected Members. Each Open Space has a Committee responsible for its management and the relevant Committee will consider applications for large or unusual events on the Sites it is responsible for (see section 'How we make decisions').
Officer Event Group (OEG)	Event applications will be considered by an Officer Event Group (OEG) at each Site. The OEG includes relevant officers from the Site. The OEG considers event applications and makes recommendations to either the Superintendent or the Committee in accordance with this policy.

3.2 Scope of policy

This policy applies to the 12 Open Space Sites managed by the City of London, located outside of the City of London local authority area known as the Square Mile, which are managed as charitable trusts. These are:

- 1) Ashtead Common
- 2) Burnham Beeches & Stoke Common
- 3) Coulsdon Common
- 4) Epping Forest and Epping Forest Buffer Land
- 5) Farthing Downs
- 6) Hampstead Heath including Golders Hill Park and the Heath Extension
- 7) Highgate Wood
- 8) Kenley Common
- 9) Queen's Park
- 10) Riddlesdown
- 11) West Ham Park
- 12) West Wickham and Spring Park
- 3.3 It is intended that this Departmental Events Policy will be reviewed after 12 months.

4. Legislative context

- 4.1 There is a variety of legislation pertaining in the management of the City's Open Spaces. Many of the Sites have specific founding legislation which sets out the City's powers and duties. The Site-specific policy contained within Part Two reflects the particular legislative context and requirements for each Site.
- 4.2 The City of London promoted the City of London Corporation (Open Spaces) Act 2018 within Parliament. This Act makes additional provision for events, subject to a suitable events policy being in place.
- 4.3 Section 7 of the City of London Corporation (Open Spaces) Act says:

In this section "event" means—

- (a) a ceremony, celebration, entertainment or similar occasion; or
- (b) a conference, an exhibition or the making of a film.
- (2) The Corporation may—
 - (a) temporarily use or permit others to use land (including buildings) forming part of an open space for the purposes of an event;
 - (b) provide, or arrange for another person to provide, equipment, facilities or services for the purposes of an event;
 - (c) so far as appears to the Corporation to be necessary in connection with an event, restrict or authorise others to restrict access temporarily to an area of land forming part of the open space; and
 - (d) charge for permission or provision given or made under paragraph (a) or (b) or charge or authorise others to charge for admission to an area to which access is so restricted.
- (3) The Corporation must exercise the powers in subsection (2) having regard to a policy concerning the exercise of the powers prepared by the Corporation in consultation with such persons or bodies as it thinks appropriate (which must include any committee or group established by statute for the purpose of consultation about the management of the open space).
- (4) The policy must, in particular, contain provision—
 - (a) requiring that—
 - (i) in deciding whether, and on what terms, to permit an event under subsection (2), the Corporation must have regard to the character and local environment of the open space (or the part of the open space in which the event is to take place); and
 - (ii) such an event (whether individually or taken with other events) does not cause material injury to the amenity of the open space or significant impairment to the public enjoyment of the open space; and
 - (iii) in relation to land to which the London Government Reorganisation (Hampstead Heath) Order 1989 applies, any structure erected is not on a part of the land which is unbuilt on; and
 - (b) limiting the frequency and duration of events in the open space.

5. Events covered by this policy

- 5.1 This policy applies to all events which are held on the City's Open Spaces where the permission or assistance of the City is required to facilitate it.
- 5.2 As a general guide, this policy does not apply to informal gatherings which take place on our spaces. However, if event organisers are planning an activity which requires additional facilities, infrastructure, may interfere with public use of the site, involve things which would otherwise be a breach of Open Space byelaws (such as the erection of structures), or go beyond the ordinary recreational use of an Open Space then it is likely that an application and decision would need to be taken in accordance with this policy.
- 5.3 There are a number of activities which are excluded from the scope of this policy, because they are dealt with under separate arrangements, specifically:
 - Weddings and civil partnership ceremonies
 - Filming and photography
 - Sports activities attracting less than 500 people on dedicated sporting facilities and/or with limited infrastructure requirements, or covered by the sports licensing arrangements e.g. personal training, group exercise classes, fun runs.
- 5.4 Further details of these can be found on www.cityofLondon.gov.uk
- 5.5 If you are in any doubt whether you need to apply before arranging an event, please contact the relevant Site (www.cityoflondon.gov.uk)

6. Event Locations

- 6.1 The nature of the City of London's Open Spaces means that each Site has limits in terms of the location, number, size and scale of the events they can accommodate. This is to ensure that the City's duties of preservation are respected, and in particular that there is no material injury to the amenity of the Open Space or significant impairment to the public enjoyment of the Open Space. The locations in which events may be permitted are specified together with the maximum frequency, duration and capacity in the Sitespecific policies contained within Part Two of this policy.
- 6.2 Events proposed outside of the specified locations, or which exceed or contribute to a cumulative exceeding of the limits set out in the Site-specific policies, will be likely to be refused.
- 6.3 It is intended that the Site-specific policies will be reviewed by the relevant Committees every three years.

7. Requirements for event organisers

- 7.1 Events must, in the judgement of the Committee or Superintendent approving them:
 - Be appropriate to the character and local environment of the Open Space (or part of the Open Space in which the event is to take place)
 - Not cause material damage to the amenity of the Open Space
 - Not significantly impair the public enjoyment of the Open Space
 - Be in accordance with the Site-specific policy
 - Benefit users of the Open Space or the space itself

Environmental protection

- 7.2 Events must not cause material damage to the ecology, landscape, fauna and flora of the Site.
- 7.3 The Site-specific policies contained within Part Two include restrictions on the location, duration, frequency and timing of events in order to protect the environment of the Sites. Before making a recommendation, the Officer Event Group will consider whether the proposals are in accordance within this policy and whether any additional protections are required.

Character of the local environment

7.4 Events must be appropriate to the character and environment of the area in which they take place.

Amenity Impact

7.5 Events (whether individually or taken with other events) which are held at each Site must not cause material injury to the amenity of the Open Space or significant impairment to the public enjoyment of the Open Space. Before making a recommendation, the Officer Event Group will consider the event proposed in accordance with the Site-specific policy and the cumulative impact of the events programme for the relevant period.

Community benefit

7.6 Events held on the Open Spaces must benefit the local community or other users of the Open Space concerned. In most cases this benefit will be derived through the opportunity to attend the event. On those occasions where an event takes place which has limited or no public access, an additional fee may be levied in order to support maintenance of the Site and the provision of services and facilities for the benefit of the public.

Health & Safety

7.7 The wellbeing, health, safety and security of those attending an event, or working or volunteering at an event, are paramount. The event organisers must provide details of their proposals to ensure this.

- 7.8 Event organisers will need to demonstrate these requirements through their application form and event management plan.
 - Re-instatement Bond
- 7.9 Event organisers will need to provide a deposit (see section 10) which will act as a bond to cover the cost of any reinstatement works.

8. Events that are not allowed

- 8.1 Requests for the following types of events will be refused:
 - Political campaigns or rallies
 - Events which could be damaging to community relations
 - Events associated with extremist organisations or proscribed organisations
 - Events which are considered discriminatory or offensive
 - Illegal activities
 - Events which include animals falling within the schedule of "Kinds of Dangerous Wild Animals" in the Dangerous Wild Animals Act 1976 (Modification) (No.2) Order 2007 or its replacement
 - Events which could cause damage to the reputation of the City of London Corporation
 - Events which could involve operations likely to damage the Sites of Special Scientific Interest (SSSI)

9. How we make decisions

Officer Event Group

9.1 Each Site has an Officer Event Group which considers applications for events in the first instance. The frequency of their meetings is detailed within the Site-specific policies which forms Part Two of this policy. The Officer Event Group will make decisions and recommendations to the Superintendent or Committee (as appropriate) based on the event applications forms, event management plans and their compliance with this policy.

Event application form

9.2 An event application form is provided in Part Two of this policy. All relevant sections of the form must be completed by the event organiser. The information provided will be used by the relevant Officer Event Group to determine what approval process to follow, what the event organisers must do and what charges will be made.

Event management plan

9.3 Event organisers must develop and submit an event management plan. This plan together with the application form must demonstrate that each of the requirements within this policy will be met.

Things the Officer Event Group consider

- 9.4 Before making a recommendation, the Officer Event Group will look at the information provided in the application form and the event management plan. They will also consider:
 - Whether the event is appropriate to the character and local environment of the Open Space or Site.
 - The potential for and extent of material damage to the amenity of the Open Space
 - Any potential to damage the Sites of Special Scientific Interest (SSSIs)
 - The potential for and extent of impairment to the public enjoyment of the Open Space
 - Whether the event complies with this policy and the relevant Site-specific policy
 - Whether the event is suitable for the Site location proposed
 - Whether the event clashes with any other events or activities
 - Whether the time of year is appropriate
 - Whether there is sufficient lead-in time
 - Whether the event would conflict with any restrictive covenants, byelaws or statutory provisions applicable to the Site
 - Whether appropriate arrangements have been made for wellbeing, health & safety, security, public liability insurance, stewarding and the provision of first aid
 - Whether arrangements for local authority licences have been made
 - Capability of the organiser
 - Any environmental impact outside the Site (e.g. noise nuisance)
 - Benefit to the local community or other users of the Site and/or to the charitable objectives of the Site
 - The event organisers performance in previous years.
 - The event organisers experience in running an event of a similar type and scale
 - Whether the event is not permitted in accordance with Section 8 "Events which are not allowed" of this policy
- 9.5 Feedback will be provided to event organisers if the arrangements proposed are insufficient or require amendment. Events which do not meet the required criteria will be refused. The Superintendent or Committee may require event organisers to comply with particular conditions.

Approval process

- 9.6 Site specific policies will categorise events based on anticipated participant numbers and duration (including set up/set down times) as appropriate for each Site. These are contained in Part Two; Site specific policies.
- 9.7 Superintendents have authority to approve events which have up to 5,000 participants and a maximum duration of 2 days. For events of over 5,000 participants and/or of 3 or more days duration, approval will be sought from the relevant Committee. In addition, there may be exceptional circumstances when an application is received which is in some way contrary to an element of this policy but has a high level of benefit to the community or Site. In such a case, the Superintendent may refer such a decision to the appropriate Committee.
- 9.8 The time required to make determinations vary according to the scale of the event proposed. These are included with the Site-specific policies contained in Part Two. Event organisers must ensure they have allowed sufficient time for the application to be considered.

Local authority approvals

- 9.9 A licence (or Temporary Event Notice) from the local authority may be needed for some events. Further information is available from https://www.gov.uk/licence-finder
- 9.10 Applying for this licence and any other consents that may be required is the responsibility of the event organiser. Event organisers will need to familiarise themselves with the local authority licensing process, timescale and charges as part of their event planning. Failure to be granted any necessary licence or consent will result in the event being refused permission by the City of London.

Insurance

9.11 The City of London requires as a minimum £2 million public liability insurance, evidence of which must be provided by the event organiser, prior to the event. The level of cover may increase up to £10million, subject to the nature, scale, complexity and risk of the event.

10. Charges for Events

10.1 The holding of events gives rise to costs for the charitable funds from which the City manages the Open Space. These costs arise from administration, staff support, works which are required to facilitate the event and any required remediation works. Event organisers will generally be expected to meet the full costs associated with their event, although this requirement may be relaxed for events that are considered to provide strong benefits for the Site or its users and which are held on a non-profit basis.

- 10.2 For events involving an element of profit, or which are considered to provide limited benefit for the Site or its users, a hire fee may be charged in addition to cost recovery, in order to ensure wider benefit for the Site.
- 10.3 The Officer Event Group will estimate the costs associated with an event and will propose the charge to be made, subject to the approval of the Superintendent or Committee as appropriate.

Application fee

10.4 A non-refundable application fee will be charged for all event applications. This fee is charged to cover the costs of determining event applications.

Refundable damage deposit

- 10.5 A damage deposit may be required, in advance, for each event. The type and size of the event and consideration of any potential remediation works will be relevant to the deposit required. The deposit will be held as a bond and used to fund any remediation works required and any additional costs incurred by the City of London for which the event organiser did not pay a charge.
- 10.6 The costs of any remediation works will be deducted from the deposit before it is returned. Should the deposit not be sufficient to pay for the remediation works or additional costs incurred by the City, the event organisers will remain liable for additional costs.

Hire costs

- 10.7 Costs associated with holding events are set out more fully within the Sitespecific policies. Costs for staff time are based on full cost recovery.
- 10.8 Days associated with set up and set down will be charged for, in order to offset the loss of amenity for that period.
- 10.9 A holding deposit is included within the hire costs to secure a Site location on a specific day. Late cancellation may forfeit this deposit.

Cancellation

- 10.10 Where an event is cancelled by the organisers within the agreed cancellation period, the event holding deposit minus any costs incurred by the City will be refunded. No refunds will be given for any cancellations after the agreed cancellation period, and the City of London will be entitled to recover any additional costs incurred.
- 10.11 The City of London has the right to cancel an event, on its own authority or the advice of the Police or another appropriate authority. Examples of the reasons why the City may cancel an event in advance or during the event include:
 - An emergency situation has arisen

- The event organiser has not complied with their event management plan
- The event does not have the required licences or insurances
- The charges including the deposit have not been paid / payment cleared in advance of the event
- The event is unsafe
- The weather is or is forecast to be very poor or extreme and will impact on the Site conditions
- The ground conditions are poor or unsuitable
- 10.12 In cases where an event is cancelled on the advice of the police, any other appropriate authority or for any of the reasons mentioned above, the City will not be liable for any fees, costs or damages incurred.
- 10.13 Cancellation periods are set out for different types of events within the Sitespecific policies.

11. Event organiser's performance

11.1 Officers will monitor and review the performance of the event organiser throughout the event planning stages and delivery. Notes will be made where an event organiser has performed poorly so that this can be considered should future event applications be received.

12. PART TWO – Site Specific Policies

- 12.1 Please see separate document. This includes the events application form. It applies to Site specific policies:
- 1) Ashtead Common
- 2) Burnham Beeches & Stoke Common
- 3) Coulsdon Common
- 4) Epping Forest and Epping Forest Buffer land
- 5) Farthing Downs
- 6) Hampstead Heath including Golders Hill Park and the Heath Extension
- 7) Highgate Wood
- 8) Kenley Common
- 9) Queen's Park
- 10) Riddlesdown
- 11) West Ham Park
- 12) West Wickham and Spring Park

Appendix 3



Open Spaces Departmental Events Policy Part Two: Hampstead Heath

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1. Policy Statement

This Site-specific policy (Policy) should be read with the City of London Open Spaces Departmental Events Policy (Part One) which applies to all Open Spaces managed by the City of London.

This Policy provides guidance for completing an application to hold events at Hampstead Heath including Golders Hill Park and the Heath Extension. Hampstead Heath is a Charitable Trust (Registered Charity Number 803392).

This Policy has been approved by the Hampstead Heath, Highgate Wood and Queen's Park Committee in consultation with the Hampstead Heath Consultative Committee.

This Policy provides a framework to make decisions about events at Hampstead Heath including to:

- Meet the specific requirements of the City of London Corporation (Open Spaces) Act 2018.
- Meet the statutory obligations and charitable trust objectives to preserve Hampstead Heath and to provide recreation and enjoyment.
- Facilitate events that are safe, and which are appropriate to the character of Hampstead Heath and align with the long-term Heath Vision.
- Assist event organisers in understanding the process for event applications and criteria for a licence being granted or refused.
- Provide a fee structure for charges that may apply to event applications.

1.1. Scope

This Policy applies to all events on Hampstead Heath (including Golders Hill Park and the Heath Extension) where the permission or assistance of the City of London is required to facilitate it.

Events covered by this policy include:

- Activities that include the setting aside of a particular area of Hampstead Heath.
- Events and activities that occur over a wider course or more than one location; for example, cross-country running competitions.
- Activities that require access to additional services or infrastructure, or that may interfere with other visitors or go beyond ordinary recreational use.

The following events and activities are dealt with under separate arrangements:

- Sports activities at dedicated sporting facilities and/or with limited infrastructure requirements involving fewer than 500 people, or covered by the Sports Licensing arrangements; for example, personal training, group exercise classes.
- Filming and photography requests should be completed on the filming application form.

 Weddings and Civil Ceremonies – the separate booking form should be completed.

2.Introduction

There is a long tradition of events on Hampstead Heath dating from the 18th Century when fairs were a major attraction. A diverse programme of over 100 events continues to run throughout the year including community, charitable and commercial events that range from funfairs, cross-country running and sporting competitions to cultural and entertainment events.

There are three broad types of events at Hampstead Heath:

- Charity and community events run by a not-for-profit organisation or by a community group for the benefit of the community.
- · Commercial events run by profit-making organisations.
- Free events organised by City of London including music events at Parliament Hill and Golders Hill bandstands, Give-it-a-Go Festival and Conker Championships.

3. Legislative background

3.1. Hampstead Heath legislative framework

The City of London has powers and duties under various Acts of Parliament, primarily set out in the London Government Reorganisation (Hampstead Heath) Order 1989, to manage Hampstead Heath, protect it as a public open space and host certain types of events. The provisions that are most relevant to this Policy are summarised below.

The foundation legislation is the Hampstead Heath Act 1871. Under this Act the City of London:

- Must forever keep the Heath open, unenclosed, and unbuilt upon (subject to certain exceptions) and protect the Heath, and preserve it as an open space (section 12).
- Must at all times preserve, as far as may be, the natural aspect and state of the Heath, and to that end must protect the turf, gorse, heather, timber and other trees, shrubs and brushwood (section 16).
- May drain, level and improve the Heath, as far only as in the City's judgment from time to time is required, with a view to its use for purposes of health and unrestricted exercise and recreation (section 15).

3.2. City of London Corporation (Open Spaces) Act 2018

As set out in Part One of the City of London Departmental Open Spaces Events Policy, the City of London has recently acquired additional statutory powers to hold events at various open spaces, including Hampstead Heath, under section 7 of the City of London Corporation (Open Spaces) Act 2018. Under this section an "event" means a ceremony, celebration, entertainment or similar occasion, or a conference, an exhibition or the making of a film.

The City of London may:

- Temporarily use or permit others to use land (including buildings) forming part of the Heath for the purposes of an event.
- Provide, or arrange for another person to provide, equipment, facilities or services for the purposes of an event.
- So far as appears necessary in connection with an event, restrict or authorise others to restrict access temporarily to an area forming part of the Heath.
- Charge for the use of part of the Heath, or the provision of services, etc. and charge for, or authorise others to charge for, admission to areas with restricted access.

In the exercise of these powers, the City of London must prepare an events policy in consultation with the Hampstead Heath Consultative Committee.

This events policy must, in particular, include the following requirements:

- In deciding whether, and on what terms, to permit an event the City of London must have regard to the character and local environment of the Heath (or the part of the Heath in which the event is to take place).
- Such an event (whether individually or taken together with other events) must not cause material injury to the amenity of the Open Space or significant impairment to the public enjoyment of the Open Space.
- The locations on the Heath to which events are confined must be specified, and structures must not be erected on a part of the Heath which is unbuilt on.
- The frequency and duration of events on the Heath must be limited.

Although, an events policy is only required for events held under the provisions of the City of London Corporation (Open Spaces) Act 2018, for ease of use and consistency, the guidance in this Policy has been produced to cover all relevant events on Hampstead Heath, irrespective of which statutory enabling power is being relied upon.

These include provisions under:

- Article 7 of the Greater London Parks and Open Spaces Order 1967
- Section 145 of the Local Government Act 1972
- Section 19 of the Local Government (Miscellaneous Provisions) Act 1976

Further information about the legislative framework is provided in Appendix 2.

3.3. Strategic context

The City of London is therefore obliged by legislation and its duty as custodian of Hampstead Heath as outlined in the Heath Vision, to protect the Heath and to ensure that events are appropriate to the local character of the Heath.

The Heath Vision sets out shared community aspirations for the Heath with four broad themes:

- We protect and conserve the Heath
- The Heath enriches our lives
- The Heath is inclusive and welcoming
- Together we care for the Heath

Strategies and principles for realising the Heath Vision are set out in the Management Plan for Hampstead Heath.

3.4. Byelaws

Regard must also be had to the byelaws that apply on Hampstead Heath which can be found at https://www.cityoflondon.gov.uk/things-to-do/green-spaces/hampstead-heath/visitor-information/Pages/byelaws.aspx.

4. Guidance for events at Hampstead Heath

In considering applications for events at Hampstead Heath, the Open Spaces Events Policy (Part One) requires that this Policy includes restrictions on the location, duration and timing of events.

For the purposes of this Policy, events at Hampstead are ranked according to the number of people attending and the duration of the event as set out in Table 1 in Section 6.3.

4.1. Location

A Schedule of Locations sets out the Heath locations where events may be permitted. These locations are grouped into three zones according to the local character of the location. Details are set out in Section 5.

4.2. Duration

Events located outside of the Lower Fairground site at East Heath will be limited to a maximum duration of five days including time for setup and break down and will be strictly controlled to minimise disruption to Hampstead Heath visitors.

Applications for events that extend over longer periods will be limited to the Lower Fairground site. Generally, events that extend over longer periods will be planned back-to-back to reduce time required for set-up and break-down.

4.3. Timing and frequency

The number of weekends when more than one large or major event is scheduled shall be minimised and, in this instance, the events shall occur in separate areas across Hampstead Heath to minimise impacts on Hampstead Heath visitors.

In each calendar year, two major cross-country running championships events will be prioritised over other events.

4.4. Visitor impacts

Event applications will be required to set out how potential impacts on Hampstead Heath visitors and neighbours will be minimised, including litter, noise, lighting and vehicle movements during set-up and break-down and during the event, to ensure the event is in keeping with the local character of Hampstead Heath.

4.5. Exclusions

Events will be excluded from areas of high conservation value. Temporary and seasonal restrictions on specific areas will be enforced; for example, minimising disturbance during the bird nesting season or temporarily fencing areas to protect meadows and other sensitive areas.

4.6. Extent and infrastructure

Events with significant infrastructure requirements will be restricted to Event Zone A. This applies to the erection of large and/or heavy temporary structures and equipment likely to cause soil compaction; including for example, large marquees and staging; and the parking of heavy vehicles and plant.

Many events at Hampstead Heath cover a wider course that may pass through Event Zones B and C, including; for example, sponsored-walks, community runs and cross-country running events.

In Event Zone B, infrastructure associated with these events will be minimised and will be sited to minimise compaction and other impacts.

In Event Zone C, associated infrastructure will be minimised and will be restricted to surfaced areas as far as possible.

Where an event can only be held by virtue of our powers under the City of London Corporation (Open Spaces) Act 2018 any structure erected will be restricted to Event Zone A.

5. Event Locations

Refer to the Schedule of Locations as presented in the map and table (Appendix 2).

Event locations are grouped into three broad zones. Event applications will be considered based on an assessment of the suitability of a location, including the local character of the location, the potential impacts on the fabric of the site and on the experience of Hampstead Heath visitors and neighbours.

Zone A: Built facilities

Including hard-standing areas, the Lower Fairground site at East Heath, cafés and terraces, car parks, sports facilities and other built facilities (for example Athletics Track, hard tennis courts, bandstands).

Zone B: Established Activity Areas

Including the Upper Fairground site, café environs, turfed sports pitches, Whitestone Pond environs, bandstand environs, amenity grass areas (for example, areas adjacent to sports pitches and playing fields, historical playing fields that are no longer in use), education gardens and learning facilities.

Zone C: Wider areas

Events will generally be excluded from the wider and natural areas of Hampstead Heath.

Large walking and running events that cover a wider course will be limited to surfaced paths and existing routes. Exceptions may include cross-country running and orienteering events where routes will be planned in consultation with Ecologists and Arborists to maximise dispersal of participants and minimise compaction and other impacts.

Event applications will be carefully considered in consultation with specialist Officers to define conditions to ensure any potential impacts on the fabric of the site are minimised including measures to protect natural and heritage values, for example, the protection of tree root zones from soil compaction. The preparation of a condition report before and after the event may also be stipulated.

Based on the above assessment, an environmental impact fee may be applied to ensure the natural and heritage values are protected. Refer to Section 7 Charges for Events.

6. Decision-making and approvals

Event applications will be considered by the Officer Event Group in the first instance.

6.1. Officer Event Group

The Leisure and Events Manager, the Operational Services Manager and the Highgate Wood, Conservation & Trees Manager form the Officer Event Group which will meet monthly to consider event applications and make recommendations to the Superintendent. The Superintendent will direct the Officer Event Group recommendation to the appropriate approval pathway in accordance with the procedure described in Section 6.4. Other Officers and/or specialists may provide advice as appropriate to the type of event, Event Zone and potential impacts of the proposed event.

6.2. Local Authority permissions

A Temporary Event Notice and other permissions and licences may be required from the Local Authority. Applicants are responsible for making enquiries to the following authorities as applicable:

· London Borough of Camden.

· London Borough of Barnet.

6.3. Event scale and approval timeframes

Events are ranked according to their scale as set out in Table 1. Scale considers the size of the event in terms of the number of people attending on any one day and the duration of the event (including time for set-up and break-down). Where the anticipated attendance and duration fall within different event scales in Table 1 the applicable scale is the larger of the two.

This ranking enables the assessment of suitability of events for the range of locations listed in the Schedule of Locations. The scale of an event also informs the conditions and any restrictions that may be applicable and the calculation of the cost of services that are to be provided.

Event applications must be received within the lead-in time stipulated in Table 1. Should applications not be received within these lead-in times, event applications may be declined.

Table 1: Event Scale (proposed)

Event Scale	Daily anticipated attendance	Duration including set-up and break-down	Approval	Minimum period for receipt of application prior to proposed event date	Application Deadline
Minor	1 – 50	Up to a day	Superinten- dent	3 weeks	None - rolling application process
Small	51 – 500			8 weeks	None - rolling application process
Medium	501 - 2000	Up to 2 days	Superinten- dent	4 months	None - rolling application process
Large	2001 – 5000	Up to 3 days	HHHWQP Committee	6 months	1 September 1 December
Major	5001 plus	4 or more days	HHHWQP Committee	12 months	1 March

6.4. How we make decisions

As is current practice, a proposed annual event programme of large and major events will be presented in advance for approval by the Hampstead Heath, Highgate Wood and Queen's Park Committee following consultation with the Hampstead Heath Consultative Committee. Similarly, an annual report reviewing the events programme will be presented to both Committees at the end of each year and will include recommendations for the following year.

Proposals for events that are received after the annual event programme report to Committee will be assessed by the Officer Event Group and referred to the Superintendent and/or Committee, as appropriate, in accordance with the thresholds described in Table 1. The Superintendent may choose to refer any medium or smaller event proposal to the Hampstead Heath, Highgate Wood and Queen's Park Committee for decision, for example where the proposal is unprecedented or unusual.

The Hampstead Heath Consultative Committee will automatically be consulted on any event proposal that is referred to the Hampstead Heath, Highgate Wood and Queen's Park Committee for decision. The Superintendent may also choose to consult the Hampstead Heath Consultative Committee on medium and smaller events. Such consultation may be by email or post.

6.5. Criteria for events at Hampstead Heath

When considering an event application, we will consider how effectively the proposal aligns with the following criteria:

- Aligns with the Heath Vision and strategic outcomes for Hampstead Heath.
- Is appropriate for the proposed location and complies with the Open Spaces Departmental Events Policy Parts One and Two.
- Is high quality and includes an event plan which sets out minimum standards for achieving a successful, safe and well-executed event.
- Is sustainable and based on a strong business case.
- Offers quality and memorable experiences for visitors and participants that connect people with Hampstead Heath and local community.
- Identifies and delivers added value for social inclusion.
- Promotes the Heath Vision values of shared stewardship and collective responsibility.

The performance of the event organiser throughout the event planning stages and delivery will be monitored and reviewed. This performance will be considered when assessing future event applications.

7. Charges for Events

The types of charges applicable will be determined in accordance with the charging policy set out in Section 7.1. The rates charged will be in accordance with the Hampstead Heath Schedule of Fees and Charges which is revised and approved by the Hampstead Heath, Highgate Wood and Queen's Park Committee annually.

Commercial events

Commercial events will be charged in accordance with the structure set out in Section 7.1.

Community and charitable events

The City of London proudly supports community and charitable events at Hampstead Heath. Charity and community events will be assessed to determine an appropriate reduction or waiver of charges. Generally, the Hire Charge will be waived for community events. Additional discretionary discounts may be applied.

7.1. Charging policy for events

Application fee: A non-refundable application charge will apply for all event applications to cover the administrative costs of determining event applications.

Remediation deposit: A remediation deposit may be required, in advance, for each event. The type and size of the event and consideration of any potential remediation works will be relevant to the deposit required. The deposit will be used to fund any remediation works required and any additional costs incurred by the City of London for which the event organiser did not pay a charge.

The cost of any remediation works will be deducted from the deposit before it is returned. Should the deposit not be sufficient to pay for the remediation works and related additional costs incurred by the City of London, the event organisers will remain liable for the same.

Hire charge: A hire charge may be applied to events to reflect the value of hiring this unique outdoor space to event organisers. Days associated with set-up and breakdown in addition to the duration on the event will be charged for to offset the loss of amenity for that period.

A holding deposit is included within the hire charge to secure an event location on a specific day. Late cancellation may result in the forfeit of this deposit.

Service charge: Where services are provided by City of London to support events, the cost of those services will be borne by the event organiser. Rates for services that require staff time or equipment and other services, such as waste disposal, will be based on full cost recovery, as set out in the annual Hampstead Heath Schedule of Fees and Charges.

Environmental impact: This is an upfront charge for events that are likely to have a non-permanent environmental impact. Generally, this charge will be applied to events in Location Zone C.

Donation: Event organisers may wish to make additional voluntary contributions to the Hampstead Heath registered charity (Number 803392) to support the cost of managing Hampstead Heath.

8. Cancellation

The Open Spaces Events Policy Part One sets out the Cancellation Policy. Cancellation periods are specified in Table 2.

Table 2: Event cancellation period

Scale	Total anticipated attendance	Notice given for Cancellation	Refund
Minor	1 – 50	Any period	Full refund*
Small	51 – 500	At least 4 weeks	Full refund*
		Less than 4 weeks	Minus 25% of deposit
Medium	501 – 2000	At least 2 months	Full refund*
		Less than 2 months	Minus 25% of deposit*
Large	2001 - 5000	At least 2 months	
		Less than 2 months	
Major	5001 plus	At least 4 months	Full refund*
		Less than 4 months	Minus 50% of deposit*
		Less than 4 weeks	No refund

^{*}minus application fee and City of London reimbursable costs

9. Review

An initial review of this Policy will be undertaken following the first 12 months of its adoption. Subsequent reviews will be undertaken at least every three years, as set out in the Open Spaces Departmental Events Policy Part One. The Superintendent may request a review within that period as appropriate.

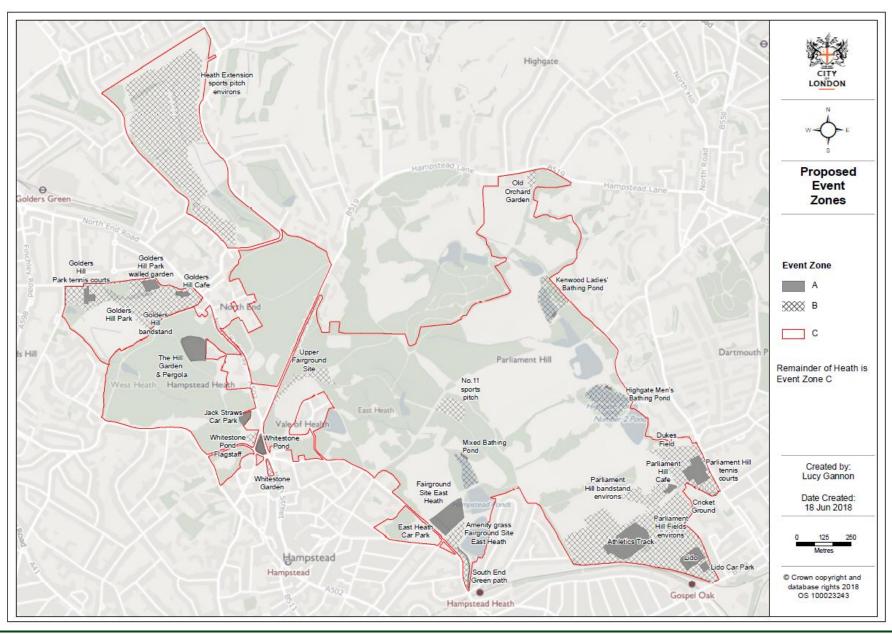
Any revisions to this Policy will be submitted for approval by the Hampstead Heath, Highgate Wood and Queen's Park Committee in consultation with the Hampstead Heath Consultative Committee.

10. Appendices

10.1. Appendix 1 Schedule of Locations:

Proposed Schedule of Locations for Hampstead Heath Events

Location description	Event Zone	Local Authority
Lido	Α	Camden
Lido Car Park	А	Camden
Athletics Track	Α	Camden
Parliament Hill tennis courts	Α	Camden
Parliament Hill Cafe	Α	Camden
Parliament Hill bandstand	Α	Camden
Parliament Hill Fields Cricket Ground	В	Camden
Parliament Hill Fields environs	В	Camden
Parliament Hill bandstand environs	В	Camden
Dukes Field	В	Camden
Fairground Site East Heath	Α	Camden
East Heath Car Park	Α	Camden
Amenity grass Fairground Site East Heath	В	Camden
South End Green amenity grass	В	Camden
South End Green path	Α	Camden
Mixed Bathing Pond	В	Camden
Highgate Men's Bathing Pond	В	Camden
Kenwood Ladies' Bathing Pond	В	Camden
Old Orchard Garden	В	Camden
No.11 sports pitch	В	Camden
Upper Fairground Site	В	Camden
Whitestone Garden	В	Camden
Whitestone Pond	Α	Camden
Whitestone Pond Flagstaff	В	Camden
Jack Straws Car Park	Α	Camden
The Hill Garden & Pergola	Α	Camden
Golders Hill Cafe	Α	Barnet
Golders Hill bandstand	Α	Barnet
Golders Hill Park walled garden	Α	Barnet
Golders Hill Park tennis courts	Α	Barnet
Golders Hill Park	В	Barnet
Heath Extension sports pitch environs	В	Barnet
Wider area of Hampstead Heath	С	various



10.2. Legislative Framework

Hampstead Heath legislative framework

The City of London has powers and duties under various Acts of Parliament, primarily set out in the London Government Reorganisation (Hampstead Heath) Order 1989, to manage Hampstead Heath, protect it as a public open space and host certain types of events. The provisions that are most relevant to this Policy are summarised below.

Under the Hampstead Heath Act 1871 the City of London:

- Must forever keep the Heath open, unenclosed, and unbuilt upon (subject to certain exceptions) and protect the Heath, and preserve it as an open space (section 12).
- Must at all times preserve, as far as may be, the natural aspect and state of the Heath, and to that end must protect the turf, gorse, heather, timber and other trees, shrubs and brushwood (section 16).
- May drain, level and improve the Heath, as far only as in the City's judgment from time to time is required, with a view to its use for purposes of health and unrestricted exercise and recreation (section 15).

Under article 7 of the Greater London Parks and Open Spaces Order 1967 the City of London may:

- Provide indoor and open air facilities for sport and for any form of recreation whatsoever.
- Provide amusement fairs and entertainments including bands of music, concerts, dramatic performances, cinema exhibitions and pageants.
- Provide exhibitions and trade fairs for the purpose of promoting education, the conservation of the environment, recreation, industry, commerce, crafts or the arts.
- Provide centres and other facilities (whether indoor or open air) for the use of clubs, societies or organisations whose objects or activities are wholly or mainly of a recreational, social or educational character.
- Provide ancillary facilities such as refreshments, platforms, screens, seating, buildings or structures and other apparatus, appliances, equipment or conveniences that are necessary or desirable.
- Set apart or enclose any part of the Heath for these purposes and prevent any person from entering that area, and do such acts and enforce such restrictions or conditions as it considers necessary or desirable.

These powers are subject to certain restrictions including that:

 Where any part of the Heath is set apart or enclosed for the playing of games and that part is not specifically laid out and maintained for that purpose, the power to preclude any person from entering that part shall not apply while it is not in actual use for games.

- The part of the Heath set apart or enclosed for the use of persons listening to or viewing an entertainment (including a band concert, dramatic performance, cinema exhibition or pageant) shall not exceed one-tenth of the Heath.
- Exhibitions and trade fairs must not be held on the Heath on more than 8 Sundays in any year.
- Where providing indoor recreational facilities, or centres and other facilities for the use of clubs, societies or organisations, the City of London must satisfy itself that it has not unfairly restricted the space available to the public for recreation in the open air.
- There are various additional restrictions relating to cinema exhibitions.

Under section 145 of the Local Government Act 1972 the City of London may:

- Provide an entertainment of any nature or facilities for dancing.
- Provide premises suitable for the giving of entertainments.
- Hold exhibitions for the development and improvement of the knowledge, understanding and practice of the arts and the crafts which serve the arts.
- Provide refreshments and programmes, advertise any entertainment, charge for admission and services and do any other incidental things.
- Set apart or enclose any part of the Heath to be used by any other person, on such terms as to payment or otherwise as it thinks fit, and authorise that other person to make charges for admission.

Nothing in this section affects any statutory requirement to obtain a licence for the public performance of a play, the public exhibition of a film, boxing or wrestling entertainments, public music or dancing, or for the sale of alcohol.

Under section 19 of the Local Government (Miscellaneous Provisions) Act 1976 the City of London may:

- Provide such sporting and recreational facilities, whether indoor or outdoor, as it thinks fit.
- Provide premises for the use of clubs or societies having athletic, social or recreational objects.
- Provide such facilities in connection with recreational facilities as it considers appropriate including buildings, equipment, supplies and assistance of any kind, parking spaces and places at which refreshments may be bought from the City of London or another person.
- Contribute towards the expenses incurred by any voluntary (not for profit) organisation or local authority in providing recreational facilities.

City of London Corporation (Open Spaces) Act 2018

As set out in Part One of the City of London Departmental Open Spaces Events Policy, the City of London has recently acquired additional statutory powers to hold events at various open spaces, including Hampstead Heath, under section 7 of the City of London Corporation (Open Spaces) Act 2018. Under this section an "event" means a ceremony, celebration, entertainment or similar occasion, or a conference, an exhibition or the making of a film.

The City of London may:

- Temporarily use or permit others to use land (including buildings) forming part of the Heath for the purposes of an event.
- Provide, or arrange for another person to provide, equipment, facilities or services for the purposes of an event.
- So far as appears necessary in connection with an event, restrict or authorise others to restrict access temporarily to an area forming part of the Heath.
- Charge for the use of part of the Heath, or the provision of services, etc. and charge for, or authorise others to charge for, admission to areas with restricted access.

The City of London must exercise these powers having regard to an events policy prepared in consultation with such persons or bodies as it thinks appropriate. This must include any Committee or Group established by statute for the purpose of consultation about the management of the Open Space – at Hampstead Heath this includes the Hampstead Heath Consultative Committee.

This events policy must, in particular, include the following requirements:

- In deciding whether, and on what terms, to permit an event under this section
 the City of London must have regard to the character and local environment of
 the Heath (or the part of the Heath in which the event is to take place).
- Such an event (whether individually or taken together with other events) must not cause material injury to the amenity of the Open Space or significant impairment to the public enjoyment of the Open Space.
- The locations on the Heath to which events are confined must be specified, and structures must not be erected on a part of the Heath which is unbuilt on.
- The frequency and duration of events on the Heath must be limited.

Although, an events policy is only required for events held under the provisions of the City of London Corporation (Open Spaces) Act 2018, for ease of use and consistency, the guidance in this Policy has been produced to cover all relevant events on Hampstead Heath, irrespective of which statutory enabling power is being relied upon.

Policy: Open Spaces Departmental Events Policy Part Two

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